



Screening Level Risk Assessment Package

Munger T. Ball



ENVIRONMENTAL
RESEARCH
CONSULTING

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Photo: Photograph of *Munger T. Ball*
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Project Background

The past century of commerce and warfare has left a legacy of thousands of sunken vessels along the U.S. coast. Many of these wrecks pose environmental threats because of the hazardous nature of their cargoes, presence of munitions, or bunker fuel oils left onboard. As these wrecks corrode and decay, they may release oil or hazardous materials. Although a few vessels, such as USS *Arizona* in Hawaii, are well-publicized environmental threats, most wrecks, unless they pose an immediate pollution threat or impede navigation, are left alone and are largely forgotten until they begin to leak.

In order to narrow down the potential sites for inclusion into regional and area contingency plans, in 2010, Congress appropriated \$1 million to identify the most ecologically and economically significant potentially polluting wrecks in U.S. waters. This project supports the U.S. Coast Guard and the Regional Response Teams as well as NOAA in prioritizing threats to coastal resources while at the same time assessing the historical and cultural significance of these nonrenewable cultural resources.

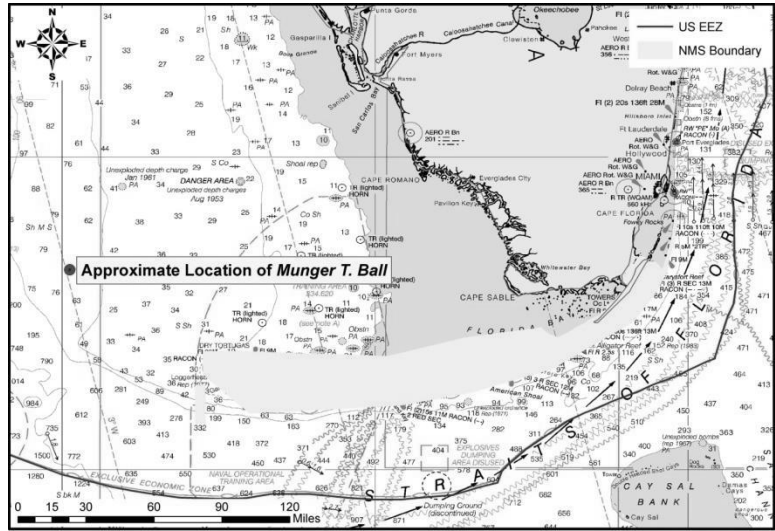
The potential polluting shipwrecks were identified through searching a broad variety of historical sources. NOAA then worked with Research Planning, Inc., RPS ASA, and Environmental Research Consulting to conduct the modeling forecasts, and the ecological and environmental resources at risk assessments.

Initial evaluations of shipwrecks located within American waters found that approximately 600-1,000 wrecks could pose a substantial pollution threat based on their age, type and size. This includes vessels sunk after 1891 (when vessels began being converted to use oil as fuel), vessels built of steel or other durable material (wooden vessels have likely deteriorated), cargo vessels over 1,000 gross tons (smaller vessels would have limited cargo or bunker capacity), and any tank vessel.

Additional ongoing research has revealed that 87 wrecks pose a potential pollution threat due to the violent nature in which some ships sank and the structural reduction and demolition of those that were navigational hazards. To further screen and prioritize these vessels, risk factors and scores have been applied to elements such as the amount of oil that could be on board and the potential ecological or environmental impact.

Executive Summary: *Munger T. Ball*

The tanker *Munger T. Ball*, torpedoed and sunk during World War II about 80 miles northwest of Dry Tortugas Island in 1942, was identified as a potential pollution threat, thus a screening-level risk assessment was conducted. The different sections of this document summarize what is known about the *Munger T. Ball*, the results of environmental impact modeling composed of different release scenarios, the ecological and socio-economic resources that would be at risk in the event of releases, the screening-level risk scoring results and overall risk assessment, and recommendations for assessment, monitoring, or remediation.



Based on this screening-level assessment, each vessel was assigned a summary score calculated using the seven risk criteria described in this report. For the Worst Case Discharge, *Munger T. Ball* scores Low with 11 points; for the Most Probable Discharge (10% of the Worst Case volume), *Munger T. Ball* also scores Low with 10 points. Given these scores, and the higher level of data certainty about the vessel, NOAA recommends that this site be noted in the Area Contingency Plans as necessary to answer future questions about the pollution risks associated with this particular vessel, and so that if a mystery spill is reported in the general area, this vessel could be investigated as a source. Should additional information become available that would suggest a greater level of concern, then an active monitoring program could be implemented or an assessment undertaken. Outreach efforts with the technical and recreational dive community as well as commercial and recreational fishermen who frequent the area would be helpful to gain awareness of any significant changes or further deterioration of the site.

Vessel Risk Factors		Risk Score	
Pollution Potential Factors	A1: Oil Volume (total bbl)	Med	
	A2: Oil Type		
	B: Wreck Clearance		
	C1: Burning of the Ship		
	C2: Oil on Water		
	D1: Nature of Casualty		
D2: Structural Breakup			
Archaeological Assessment	Archaeological Assessment	Not Scored	
Operational Factors	Wreck Orientation	Not Scored	
	Depth		
	Confirmation of Site Condition		
	Other Hazardous Materials		
	Munitions Onboard		
	Gravesite (Civilian/Military)		
Historical Protection Eligibility			
		WCD	MP (10%)
Ecological Resources	3A: Water Column Resources	Low	Low
	3B: Water Surface Resources	Med	Med
	3C: Shore Resources	Low	Low
Socio-Economic Resources	4A: Water Column Resources	Low	Low
	4B: Water Surface Resources	Med	Med
	4C: Shore Resources	Med	Low
Summary Risk Scores		11	10

The determination of each risk factor is explained in the document. This summary table is found on page 37.

SECTION 1: VESSEL BACKGROUND INFORMATION: REMEDIATION OF UNDERWATER LEGACY ENVIRONMENTAL THREATS (RULET)

Vessel Particulars

Official Name: *Munger T. Ball*

Official Number: 220732

Vessel Type: Tanker

Vessel Class: 5,200 gross ton class tanker

Former Names: *Lilmae; Chilsco*

Year Built: 1920

Builder: Terry Shipbuilding, Savannah, GA

Builder's Hull Number: 114

Flag: American

Owner at Loss: Sabine Transportation Co., Port Arthur, Texas

Controlled by: Unknown

Chartered to: Unknown

Operated by: Unknown

Homeport: Baltimore, MD

Length: 391 feet

Beam: 51 feet

Depth: 30 feet

Gross Tonnage: 5,104

Net Tonnage: 3,126

Hull Material: Steel

Hull Fastenings: Riveted

Powered by: Oil-fired steam

Bunker Type: Heavy fuel oil (Bunker C)

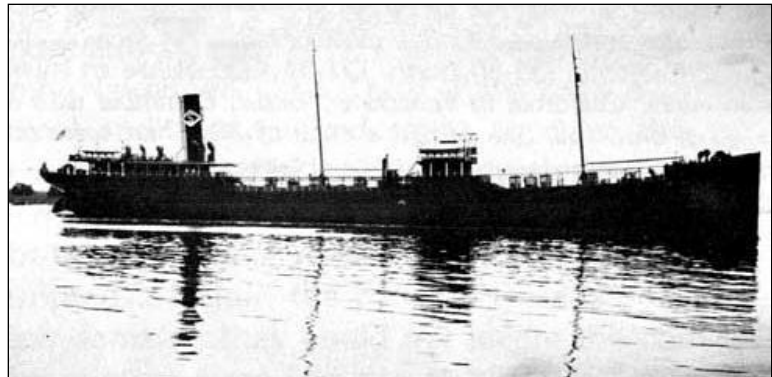
Bunker Capacity (bbl): 3,000

Average Bunker Consumption (bbl) per 24 hours: 160

Liquid Cargo Capacity (bbl): 65,000

Dry Cargo Capacity: Unknown

Tank or Hold Description: Vessel had eight cargo tanks divided port and starboard by an oil-tight centerline bulkhead



Casualty Information

Port Departed: Port Arthur, TX

Destination Port: Norfolk, VA

Date Departed: May 1, 1942

Date Lost: May 4, 1942

Number of Days Sailing: 4

Cause of Sinking: Act of War (Torpedoes)

Latitude (DD): 25.28333

Longitude (DD): -83.95

Nautical Miles to Shore: 73

Nautical Miles to NMS: 60

Nautical Miles to MPA: 26

Nautical Miles to Fisheries: Unknown

Approximate Water Depth (Ft): 417

Bottom Type: Sand

Is There a Wreck at This Location? The accuracy of the listed coordinates is not known but recreational divers have discovered a wreck believed to be *Munger T. Ball*

Wreck Orientation: Resting on its Starboard Side

Vessel Armament: None

Cargo Carried when Lost: 65,000 bbl of gasoline (Ethyl, Pep-regular, kerosene)

Cargo Oil Carried (bbl): 65,000

Cargo Oil Type: Light fuel oil

Probable Fuel Oil Remaining (bbl): ≤ 3,000

Fuel Type: Heavy fuel oil (Bunker C)

Total Oil Carried (bbl): ≤ 68,000

Dangerous Cargo or Munitions: No

Munitions Carried: None

Demolished after Sinking: No

Salvaged: No

Cargo Lost: Yes

Reportedly Leaking: No

Historically Significant: Yes

Gravesite: Yes

Salvage Owner: Murel Goodell of Houston, TX

Wreck Location

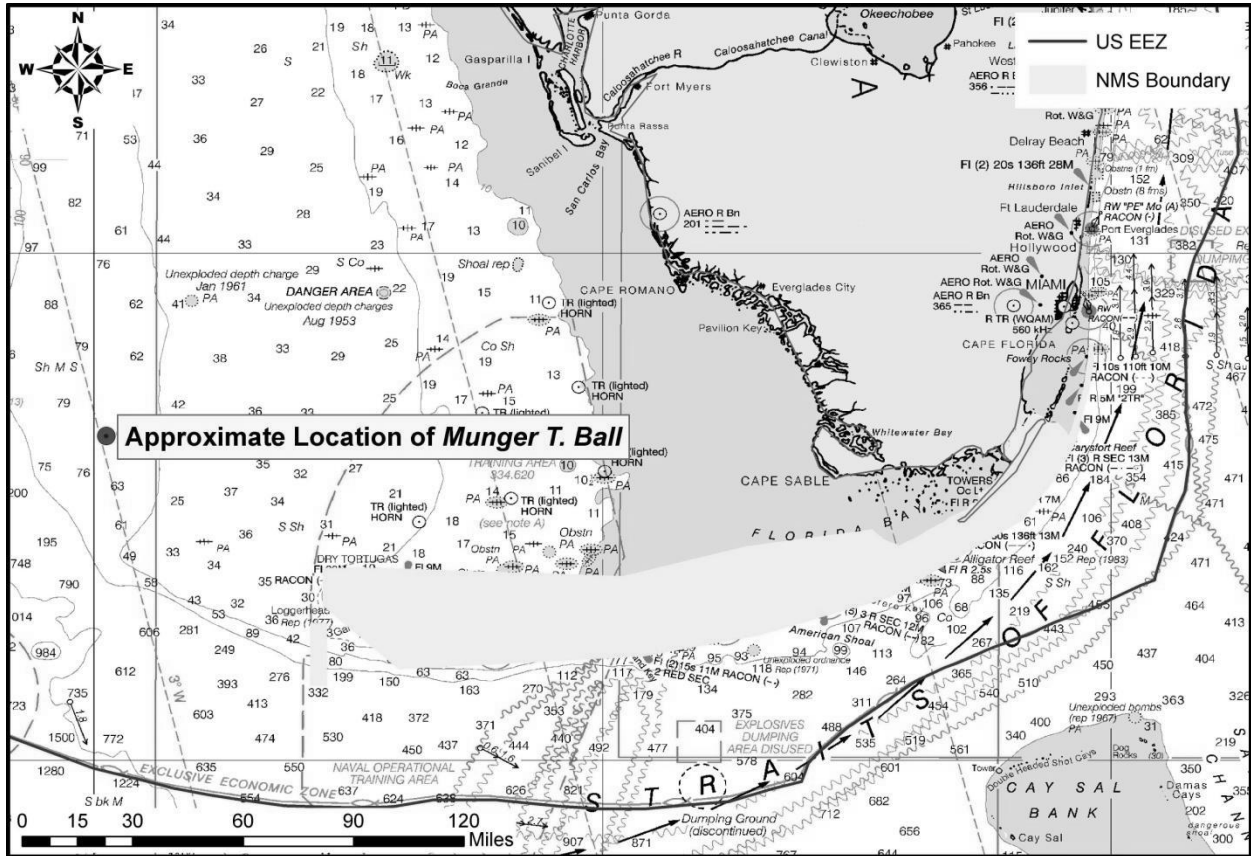


Chart Number: 411

Casualty Narrative

"At 01.32 hours on 5 May, 1942, the unescorted and unarmed *Munger T. Ball* (Master Karl Ragnar Olsen) was hit by one torpedo from *U-507* while steaming at 10 knots on a non-evasive course about 80 miles northwest of Dry Tortugas Island. The torpedo struck on the port side amidships, followed by a second torpedo 30 seconds farther aft near the engine room. The tanker burst into flames after the first hit and prevented the launching of lifeboats. Only four crewmen of the eight officers and 26 crewmen on board managed to abandon the ship by jumping overboard and swimming away before burning gasoline spread on the water, trapping many men on the tanker. The burning tanker sank about 15 minutes after the second hit. The four survivors swam to a life raft, were picked up about four hours later by the *Katy* and landed at Key West, Florida."

-<http://www.uboat.net:8080/allies/merchants/ships/1603.html>

Under Captain Karl Ragnar Olsen, the *Munger T. Ball* left Port Arthur, TX for Norfolk on May 1. *U-507* (Schacht) launched a torpedo from appx 500 yards and struck the ship amidship on the port side. A second torpedo struck near the engine room. The first explosion caused the vessel to burst into flames. The *U-507* surfaced and fired their machine guns at it. Only 4 escaped as burning gasoline covered the surface of the water. 33 died.

-B.M. Browning Jr., "U.S. Merchant Vessel War Casualties of World War II", (Naval Institute Press, 1996), 89-90.

-M. Wiggins "Torpedoes in the Gulf: Galveston and the U-Boats 1942-1943" Texas A&M University Press, College Station (1995), 50.

General Notes

None available in database.

Wreck Condition/Salvage History

"We eventually landed on the stern of the massive wreck at a depth of approximately 370 feet. After a quick check of our handsets and adjusting ourselves, we soon found ourselves on the hull of a large tanker resting on its starboard side...we set off towards the bow in search of any definitive identification. As we dropped down along the wreck's centerline, we were dwarfed by the massive hull. The wreck was very much intact, save her superstructure decks that now lay in heaps of debris on the seabed below. The site was very much like that of the tanker *E.M. Clark* off Hatteras, North Carolina, with the exception that unlike the *Clark*, which has over one-third of its beam settled into the sand, this wreck was totally exposed on a hardpan seabed. Passing the bridge remains, we saw the mast angled down from the center of the ship with the visible remains of the crow's nest. We then noticed that the bottom of one of the forward tanks was blown outward, as we could see right through the bottom of the ship. This appeared to be the only visible attack damage to the vessel... Back at the stern, I checked out the engine room skylights and then shot back over the fantail to look for any raised lettering in a last hope for some clear evidence of the wreck's identity...Once we cleared the mountainous hull, we quickly drifted off the wreck, noting several large chunks of debris out across the seafloor... Hoping to identify the "Phosphate Carrier," I had expected to dive on the wreck of a freighter I believed to be the *Norlindo*, but instead found a massive tanker. Not the answer I expected, but an answer nonetheless. After an evaluation of our dive observations on the "Phosphate Carrier" and previous dives on the "Oil Wreck," as well as the available archival information, we have concluded that the "Phosphate Carrier" is the wreck of the tanker *Munger T. Ball*, while the "Oil Wreck" is that of the *Joseph M. Cudahy*. Supporting evidence for this conclusion includes:

- Damage to the "Phosphate Carrier" is similar to what would be expected from a single torpedo strike to the forward portion of the *Munger T. Ball*, as described in the *U-507* KTB;
- Several features of the "Phosphate Carrier," particularly the forward crow's nest and lack of outboard bulkheads on the stern superstructure, better match the *Munger T. Ball*;
- The *Munger T. Ball* was documented as sinking quickly;
- The wreck of the "Phosphate Carrier" rests approximately 7 nautical miles from the reported sinking position of the *Munger T. Ball*;
- While the *Cudahy* was attacked north of the *Munger T. Ball*, she reportedly burned and drifted for 2 days before being sunk by gunfire by the USS *Coral*;
- The prevailing Florida Loop current would carry the drifting *Cudahy* southward, towards the Dry Tortugas;
- The "Oil Wreck" has significant damage along her entire length, most likely from the original U-boat attack and subsequent scuttling gunfire;
- A telegraph recovered from the "Oil Wreck" was manufactured in New York, close to the Philadelphia shipyard where the *Cudahy* was built.

While the reported scuttling position of the *Joseph M. Cudahy* places the wreck in deep water west of the Dry Tortugas, we believe the reported position is a publication error and are currently awaiting accurate deck logs of the Coral from NARA. Therefore, based on the above information, we tentatively conclude that the wreck of the *Munger T. Ball* rests in 420 feet of water approximately 130 nautical miles west of Naples, while the *Joseph M. Cudahy* rests in 145 feet north of the Dry Tortugas."

[-http://uwex.us/061907.htm](http://uwex.us/061907.htm)

Archaeological Assessment

The archaeological assessment provides additional primary source based documentation about the sinking of vessels. It also provides condition-based archaeological assessment of the wrecks when possible. It does not provide a risk-based score or definitively assess the pollution risk or lack thereof from these vessels, but includes additional information that could not be condensed into database form.

Where the current condition of a shipwreck is not known, data from other archaeological studies of similar types of shipwrecks provide the means for brief explanations of what the shipwreck might look like and specifically, whether it is thought there is sufficient structural integrity to retain oil. This is more subjective than the Pollution Potential Tree and computer-generated resource at risk models, and as such provides an additional viewpoint to examine risk assessments and assess the threat posed by these shipwrecks. It also addresses questions of historical significance and the relevant historic preservation laws and regulations that will govern on-site assessments.

In some cases where little additional historic information has been uncovered about the loss of a vessel, archaeological assessments cannot be made with any degree of certainty and were not prepared. For vessels with full archaeological assessments, NOAA archaeologists and contracted archivists have taken photographs of primary source documents from the National Archives that can be made available for future research or on-site activities.

Assessment

The wreck of *Munger T. Ball* rests in relatively deep water off the west coast of Florida, which has prevented divers from generating a detailed site report that would allow NOAA archaeologists to provide a condition based archaeological assessment of the shipwreck. Some additional analysis can be made based on the historic sinking reports and brief reports provided to NOAA by technical SCUBA divers that may be of utility to the U.S. Coast Guard. We know from archival documents that the ship was struck by two torpedoes and by many machine gun bullets (Figure 1-1).

The summary of survivor statements states that the "first torpedo struck on the port side amidships and 30 seconds later the second torpedo struck on the starboard side, a little abaft the beam and almost in the engine room. After the first explosion vessel immediately burst into flames, it is unknown the extent of damage. After the second torpedo struck a submarine came to the surface on the port side and began to machine gun the vessel from stem to stern." The damage and fire onboard the tanker was so great that only four crewmembers made it off the ship and reported burning oil on the water around the ship.

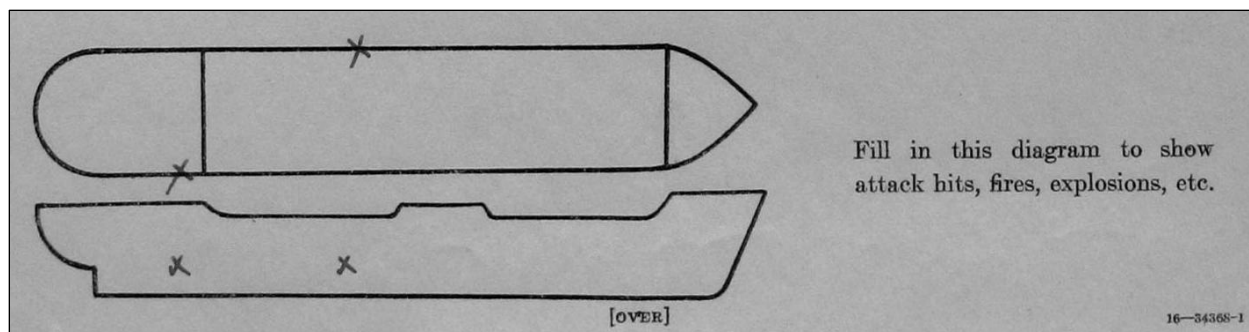


Figure 1-1: U.S. Coast Guard diagram of the location of torpedo impacts on *Munger T. Ball* (Image courtesy of National Archives, Washington, DC).

Today, the wreck rests on its starboard side in approximately 420 feet of water. Divers interviewed during this study state that the wreck is in very good condition and remains structurally intact except for the areas exhibiting torpedo damage. Because the wreck is very deep, these divers could not fully examine the condition of the entire ship and are not sure if it could still contain significant quantities of oil. Given the historic description of the attack, it seems likely that many of the cargo tanks were damaged or breached by the torpedo explosions, the resulting fire, or the machine gun rounds and may no longer contain gasoline. Since the ship rests on its side and is structurally intact, however, it is possible that gasoline or bunker oil has been trapped against the side of the hull and has not escaped through damaged tanks, vents, or pipes.

The only way to conclusively determine the condition of the shipwreck and determine if it still contains oil will be to examine the site. Should the vessel be assessed, it should be noted that this vessel is of historic significance and will require appropriate actions be taken under the National Historic Preservation Act (NHPA) and possibly the Sunken Military Craft Act (SMCA) prior to any actions that could impact the integrity of the vessel. This vessel may be eligible for listing on the National Historic Register. The site is also considered a war grave and appropriate actions should be undertaken to minimize disturbance to the site.

Background Information References

Vessel Image Sources: <http://www.wrecksite.eu/imgBrowser.aspx?5431>

Construction Diagrams or Plans in RULET Database? No

Text References:

-Office of the Chief of Naval Operations

1942 Tenth Fleet ASW Analysis & Stat. Section Series XIII. Report and Analyses of U. S. and Allied Merchant Shipping Losses 1941-1945 MS-19 - Nymphe, Records of the Office of the Chief of Naval Operations, Box 239, Record Group 38, National Archives at College Park, MD.

-Office of the Chief of Naval Operations

1942 Tenth Fleet ASW Analysis & Stat. Section Series XIII. Report and Analyses of U. S. and Allied Merchant Shipping Losses 1941-1945 MS-19 - Nymphe, Records of the Office of the Chief of Naval Operations, Box 239, Record Group 38, National Archives at College Park, MD.

-<http://www.uboaat.net/allies/merchants/ships/1603.html>

-M. Wiggins "Torpedoes in the Gulf: Galveston and the U-Boats 1942-1943" Texas A&M University Press, College Station (1995), 50.

-B.M. Browning Jr., "U.S. Merchant Vessel War Casualties of World War II", (Naval Institute Press, 1996), 89-90.

Vessel Risk Factors

In this section, the risk factors that are associated with the vessel are defined and then applied to the *Munger T. Ball* based on the information available. These factors are reflected in the pollution potential risk assessment development by the U.S. Coast Guard Salvage Engineering Response Team (SERT) as a means to apply a salvage engineer's perspective to the historical information gathered by NOAA. This analysis reflected in Figure 1-2 is simple and straightforward and, in combination with the accompanying archaeological assessment, provides a picture of the wreck that is as complete as possible based on current knowledge and best professional judgment. This assessment *does not* take into consideration operational constraints such as depth or unknown location, but rather attempts to provide a replicable and objective screening of the historical date for each vessel. SERT reviewed the general historical information available for the database as a whole and provided a stepwise analysis for an initial indication of Low/Medium/High values for each vessel.

In some instances, nuances from the archaeological assessment may provide additional input that will amend the score for Section 1. Where available, additional information that may have bearing on operational considerations for any assessment or remediation activities is provided.

Each risk factor is characterized as High, Medium, or Low Risk or a category-appropriate equivalent such as No, Unknown, Yes, or Yes Partially. The risk categories correlate to the decision points reflected in Figure 1-2.

Each of the risk factors also has a "data quality modifier" that reflects the completeness and reliability of the information on which the risk ranks were assigned. The quality of the information is evaluated with respect to the factors required for a reasonable preliminary risk assessment. The data quality modifier scale is:

- **High Data Quality:** All or most pertinent information on wreck available to allow for thorough risk assessment and evaluation. The data quality is high and confirmed.
- **Medium Data Quality:** Much information on wreck available, but some key factor data are missing or the data quality is questionable or not verified. Some additional research needed.
- **Low Data Quality:** Significant issues exist with missing data on wreck that precludes making preliminary risk assessment, and/or the data quality is suspect. Significant additional research needed.

Pollution Potential Tree

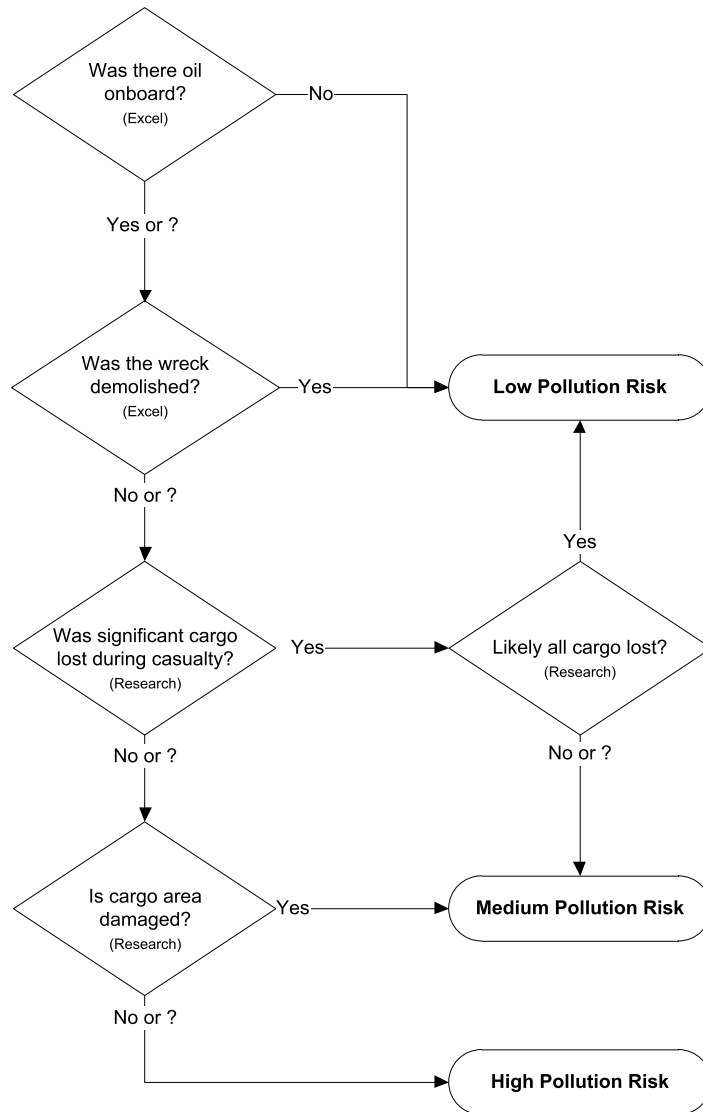


Figure 1-2: U.S. Coast Guard Salvage Engineering Response Team (SERT) developed the above Pollution Potential Decision Tree.

In the following sections, the definition of low, medium, and high for each risk factor is provided. Also, the classification for the *Munger T. Ball* is provided, both as text and as shading of the applicable degree of risk bullet.

Pollution Potential Factors

Risk Factor A1: Total Oil Volume

The oil volume classifications correspond to the U.S. Coast Guard spill classifications:

- **Low Volume: Minor Spill** <240 bbl (10,000 gallons)

- **Medium Volume: Medium Spill** $\geq 240 - 2,400$ bbl (100,000 gallons)
- **High Volume: Major Spill** $\geq 2,400$ bbl ($\geq 100,000$ gallons)

The oil volume risk classifications refer to the volume of the most-likely Worst Case Discharge from the vessel and are based on the amount of oil believed or confirmed to be on the vessel.

The *Munger T. Ball* is ranked as High Volume because it is thought to have a potential for up to 3,000 bbl, although some of that may have been lost at the time of the casualty or after the vessel sank. The cargo of gasoline is assumed to have been lost at the time of casualty or after the vessel sank. Data quality is medium.

The risk factor for volume also incorporates any reports or anecdotal evidence of actual leakage from the vessel or reports from divers of oil in the overheads, as opposed to potential leakage. This reflects the history of the vessel's leakage. There are no reports of leakage from the *Munger T. Ball*.

Risk Factor A2: Oil Type

The oil type(s) on board the wreck are classified only with regard to persistence, using the U.S. Coast Guard oil grouping¹. (Toxicity is dealt with in the impact risk for the Resources at Risk classifications.) The three oil classifications are:

- **Low Risk: Group I Oils** – non-persistent oil (e.g., gasoline)
- **Medium Risk: Group II – III Oils** – medium persistent oil (e.g., diesel, No. 2 fuel, light crude, medium crude)
- **High Risk: Group IV** – high persistent oil (e.g., heavy crude oil, No. 6 fuel oil, Bunker C)

The *Munger T. Ball* is classified as High Risk because the bunker oil is heavy fuel oil, a Group IV oil type. The cargo of gasoline is assumed to have been lost at the time of casualty or after the vessel sank. Data quality is high.

Was the wreck demolished?

Risk Factor B: Wreck Clearance

This risk factor addresses whether or not the vessel was historically reported to have been demolished as a hazard to navigation or by other means such as depth charges or aerial bombs. This risk factor is based on historic records and does not take into account what a wreck site currently looks like. The risk categories are defined as:

- **Low Risk:** The site was reported to have been entirely destroyed after the casualty
- **Medium Risk:** The wreck was reported to have been partially cleared or demolished after the casualty
- **High Risk:** The wreck was not reported to have been cleared or demolished after the casualty

¹ Group I Oil or Nonpersistent oil is defined as "a petroleum-based oil that, at the time of shipment, consists of hydrocarbon fractions: At least 50% of which, by volume, distill at a temperature of 340°C (645°F); and at least 95% of which, by volume, distill at a temperature of 370°C (700°F)."

Group II - Specific gravity less than 0.85 crude [API° >35.0]

Group III - Specific gravity between 0.85 and less than .95 [API° ≤35.0 and >17.5]

Group IV - Specific gravity between 0.95 to and including 1.0 [API° ≤17.5 and >10.0]

- **Unknown:** It is not known whether or not the wreck was cleared or demolished at the time of or after the casualty

The *Munger T. Ball* is classified as High Risk because there are no known historic accounts of the wreck being demolished as a hazard to navigation. Data quality is high.

Was significant cargo or bunker lost during casualty?

Risk Factor C1: Burning of the Ship

This risk factor addresses any burning that is known to have occurred at the time of the vessel casualty and may have resulted in oil products being consumed or breaks in the hull or tanks that would have increased the potential for oil to escape from the shipwreck. The risk categories are:

- **Low Risk:** Burned for multiple days
- **Medium Risk:** Burned for several hours
- **High Risk:** No burning reported at the time of the vessel casualty
- **Unknown:** It is not known whether or not the vessel burned at the time of the casualty

The *Munger T. Ball* is classified as Medium Risk because a significant fire was reported at the time of the casualty. Data quality is high.

Risk Factor C2: Reported Oil on the Water

This risk factor addresses reports of oil on the water at the time of the vessel casualty. The amount is relative and based on the number of available reports of the casualty. Seldom are the reports from trained observers so this is very subjective information. The risk categories are defined as:

- **Low Risk:** Large amounts of oil reported on the water by multiple sources
- **Medium Risk:** Moderate to little oil reported on the water during or after the sinking event
- **High Risk:** No oil reported on the water
- **Unknown:** It is not know whether or not there was oil on the water at the time of the casualty

The *Munger T. Ball* is classified as Medium Risk because oil was reported to have spread across the water as the vessel went down. Data quality is high.

Is the cargo area damaged?

Risk Factor D1: Nature of the Casualty

This risk factor addresses the means by which the vessel sank. The risk associated with each type of casualty is determined by the how violent the sinking event was and the factors that would contribute to increased initial damage or destruction of the vessel (which would lower the risk of oil, other cargo, or munitions remaining on board). The risk categories are:

- **Low Risk:** Multiple torpedo detonations, multiple mines, severe explosion
- **Medium Risk:** Single torpedo, shellfire, single mine, rupture of hull, breaking in half, grounding on rocky shoreline
- **High Risk:** Foul weather, grounding on soft bottom, collision

- **Unknown:** The cause of the loss of the vessel is not known

The *Munger T. Ball* is classified as Low Risk because there were two torpedo detonations and multiple machine gun rounds struck the vessel. Data quality is high.

Risk Factor D2: Structural Breakup

This risk factor takes into account how many pieces the vessel broke into during the sinking event or since sinking. This factor addresses how likely it is that multiple components of a ship were broken apart including tanks, valves, and pipes. Experience has shown that even vessels broken in three large sections can still have significant pollutants on board if the sections still have some structural integrity. The risk categories are:

- **Low Risk:** The vessel is broken into more than three pieces
- **Medium Risk:** The vessel is broken into two-three pieces
- **High Risk:** The vessel is not broken and remains as one contiguous piece
- **Unknown:** It is currently not known whether or not the vessel broke apart at the time of loss or after sinking

The *Munger T. Ball* is classified as High Risk because it is not broken apart and remains in one contiguous piece. Data quality is high.

Factors That May Impact Potential Operations

Orientation (degrees)

This factor addresses what may be known about the current orientation of the intact pieces of the wreck (with emphasis on those pieces where tanks are located) on the seafloor. For example, if the vessel turtled, not only may it have avoided demolition as a hazard to navigation, but it has a higher likelihood of retaining an oil cargo in the non-vented and more structurally robust bottom of the hull.

The *Munger T. Ball* is resting on its starboard side. Data quality is high.

Depth

Depth information is provided where known. In many instances, depth will be an approximation based on charted depths at the last known locations.

The *Munger T. Ball* is 417 feet deep. Data quality is high.

Visual or Remote Sensing Confirmation of Site Condition

This factor takes into account what the physical status of wreck site as confirmed by remote sensing or other means such as ROV or diver observations and assesses its capability to retain a liquid cargo. This assesses whether or not the vessel was confirmed as entirely demolished as a hazard to navigation, or severely compromised by other means such as depth charges, aerial bombs, or structural collapse.

The location of the *Munger T. Ball* has been visited by technical divers. Data quality is high.

Other Hazardous (Non-Oil) Cargo on Board

This factor addresses hazardous cargo other than oil that may be on board the vessel and could potentially be released, causing impacts to ecological and socio-economic resources at risk.

There are no reports of hazardous materials onboard. Data quality is high.

Munitions on Board

This factor addresses hazardous cargo other than oil that may be on board the vessel and could potentially be released or detonated causing impacts to ecological and socio-economic resources at risk.

The *Munger T. Ball* did not carry any munitions. Data quality is high.

Vessel Pollution Potential Summary

Table 1-1 summarizes the risk factor scores for the pollution potential and mitigating factors that would reduce the pollution potential for the *Munger T. Ball*. Operational factors are listed but do not have a risk score.

Table 1-1: Summary matrix for the vessel risk factors for the *Munger T. Ball* are color-coded as red (high risk), yellow (medium risk), and green (low risk).

Vessel Risk Factors		Data Quality Score	Comments	Risk Score
Pollution Potential Factors	A1: Oil Volume (total bbl)	Medium	Maximum of 3,000 bbl, not reported to be leaking	Med
	A2: Oil Type	High	Bunker oil is heavy fuel oil, a Group IV oil type	
	B: Wreck Clearance	High	Vessel not reported as cleared	
	C1: Burning of the Ship	High	Significant fire was reported	
	C2: Oil on Water	High	Oil was reported on the water; amount is not known	
	D1: Nature of Casualty	High	Two torpedo detonations, machine gun fire	
	D2: Structural Breakup	High	Vessel remains in one contiguous piece	
Archaeological Assessment	Archaeological Assessment	High	Detailed sinking records and site reports of this ship exist, assessment is believed to be very accurate	Not Scored
Operational Factors	Wreck Orientation	High	Resting on its starboard side	Not Scored
	Depth	High	417 ft	
	Visual or Remote Sensing Confirmation of Site Condition	High	Location has been visited by divers	
	Other Hazardous Materials Onboard	High	No	
	Munitions Onboard	High	No	
	Gravesite (Civilian/Military)	High	Yes	
	Historical Protection Eligibility (NHPA/SMCA)	High	NHPA and possibly SMCA	

SECTION 2: ENVIRONMENTAL IMPACT MODELING

To help evaluate the potential transport and fates of releases from sunken wrecks, NOAA worked with RPS ASA to run a series of generalized computer model simulations of potential oil releases. The results are used to assess potential impacts to ecological and socio-economic resources, as described in Sections 3 and 4. The modeling results are useful for this screening-level risk assessment; however, it should be noted that detailed site/vessel/and seasonally specific modeling would need to be conducted prior to any intervention on a specific wreck.

Release Scenarios Used in the Modeling

The potential volume of leakage at any point in time will tend to follow a probability distribution. Most of the discharges are likely to be relatively small, though there could be multiple such discharges. There is a lower probability of larger discharges, though these scenarios would cause the greatest damage. A **Worst Case Discharge** (WCD) for the *Munger T. Ball* would be 3,000 bbl of bunker fuel because most of the cargo of gasoline likely burned or was released during and since the casualty.

The likeliest scenario of oil release from most sunken wrecks, including the *Munger T. Ball*, is a small, episodic release that may be precipitated by disturbance of the vessel in storms. Each of these episodic releases may cause impacts and require a response. **Episodic** releases are modeled using 1% of the WCD. Another scenario is a very low chronic release, i.e., a relatively regular release of small amounts of oil that causes continuous oiling and impacts over the course of a long period of time. This type of release would likely be precipitated by corrosion of piping that allows oil to flow or bubble out at a slow, steady rate. **Chronic** releases are modeled using 0.1% of the WCD.

The **Most Probable** scenario is premised on the release of all the oil from one tank. In the absence of information on the number and condition of the cargo or fuel tanks for all the wrecks being assessed, this scenario is modeled using 10% of the WCD. The **Large** scenario is loss of 50% of the WCD. The five major types of releases are summarized in Table 2-1. The actual type of release that occurs will depend on the condition of the vessel, time factors, and disturbances to the wreck. Note that episodic and chronic release scenarios represent a small release that is repeated many times, potentially repeating the same magnitude and type of impact(s) with each release. The actual impacts would depend on the environmental factors such as real-time and forecast winds and currents during each release and the types/quantities of ecological and socio-economic resources present.

The model results here are based on running the RPS ASA Spill Impact Model Application Package (SIMAP) two hundred times for each of the five spill volumes shown in Table 2-1. The model randomly selects the date of the release, and corresponding environmental, wind, and ocean current information from a long-term wind and current database.

When a spill occurs, the trajectory, fate, and effects of the oil will depend on environmental variables, such as the wind and current directions over the course of the oil release, as well as seasonal effects. The magnitude and nature of potential impacts to resources will also generally have a strong seasonal component (e.g., timing of bird migrations, turtle nesting periods, fishing seasons, and tourism seasons).

Table 2-1: Potential oil release scenario types for the *Munger T. Ball*.

Scenario Type	Release per Episode	Time Period	Release Rate	Relative Likelihood	Response Tier
Chronic (0.1% of WCD)	3 bbl	Fairly regular intervals or constant	100 bbl over several days	More likely	Tier 1
Episodic (1% of WCD)	30 bbl	Irregular intervals	Over several hours or days	Most Probable	Tier 1-2
Most Probable (10% of WCD)	300 bbl	One-time release	Over several hours or days	Most Probable	Tier 2
Large (50% of WCD)	1,500 bbl	One-time release	Over several hours or days	Less likely	Tier 2-3
Worst Case	3,000 bbl	One-time release	Over several hours or days	Least likely	Tier 3

For the large and WCD scenarios, the duration of the release was assumed to be 12 hours, envisioning a storm scenario where the wreck is damaged or broken up, and the model simulations were run for a period of 30 days. The releases were assumed to be from a depth between 2-3 meters above the sea floor, using the information known about the wreck location and depth.

As discussed in the NOAA 2013 Risk Assessment for Potentially Polluting Wrecks in U.S. Waters, NOAA identified 87 high and medium priority wrecks for screening-level risk assessment. Within the available funds, it was not feasible to conduct computer model simulations of all 87 high and medium priority wrecks. Therefore, efforts were made to create “clusters” of vessels in reasonable proximity and with similar oil types. In general, the wreck with the largest potential amount of oil onboard was selected for modeling of oil release volumes, and the results were used as surrogates for the other vessels in the cluster. In particular, the regression curves created for the modeled wreck were used to determine the impacts to water column, water surface, and shoreline resources. The *Munger T. Ball*, with up to 3,000 bbl of heavy fuel oil onboard, was clustered with the *Norlindo*, which was modeled at 5,000 bbl of heavy fuel oil. Figure 2-1 shows the location of both vessels.

It is important to acknowledge that these scenarios are only for this screening-level assessment. Detailed site/vessel/and seasonally specific modeling would need to be conducted prior to any intervention on a specific wreck.

Oil Type for Release

The *Munger T. Ball* contained a maximum of 3,000 bbl of heavy fuel oil as the bunker fuel (a Group IV oil). Thus, the oil spill model for the *Norlindo*, which was run using heavy fuel oil, was used for this assessment of the *Munger T. Ball*.

Oil Thickness Thresholds

The model results are reported for different oil thickness thresholds, based on the amount of oil on the water surface or shoreline and the resources potentially at risk. Table 2-2 shows the terminology and thicknesses used in this report, for both oil thickness on water and the shoreline. For oil on the water surface, a thickness of 0.01 g/m², which would appear as a barely visible sheen, was used as the threshold for socio-economic impacts because often fishing is prohibited in areas with any visible oil, to prevent

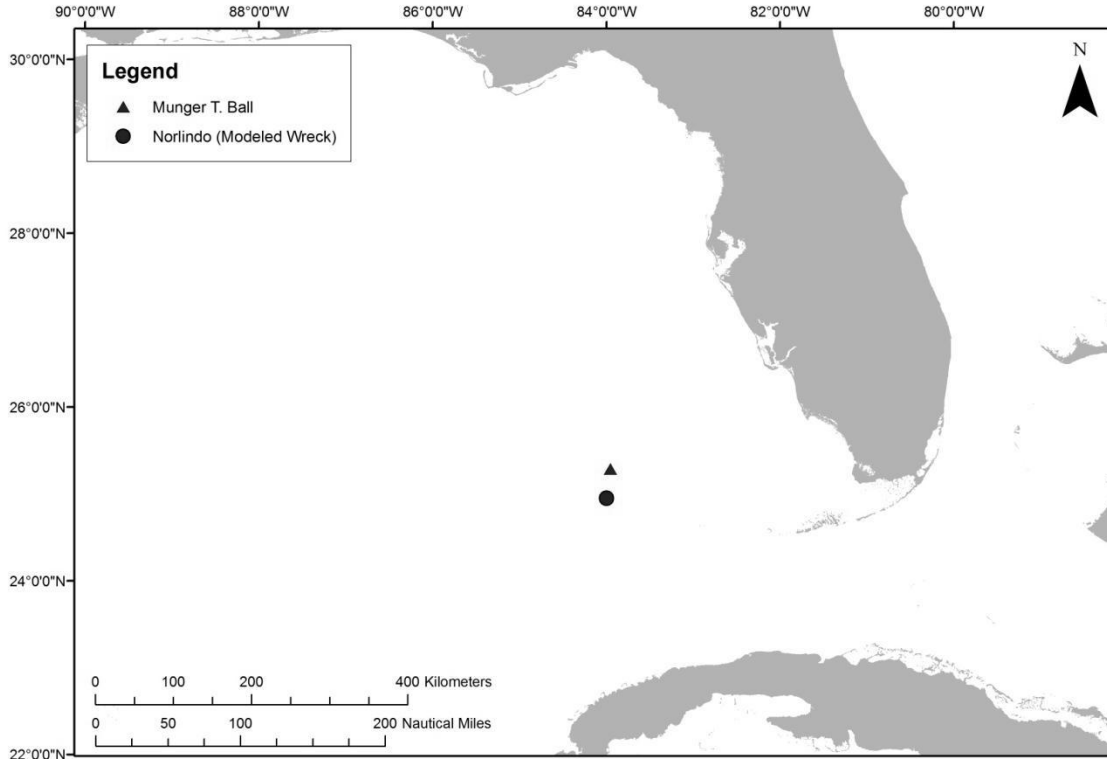


Figure 2-1: Location of the *Munger T. Ball* (red triangle), the wreck discussed in this package, and the *Norlindo* (red circle) which was the wreck that was actually modeled in the computer modeling simulations. The results for the *Norlindo* are used to estimate the impacts of releases from the *Munger T. Ball*, as discussed in the text.

contamination of fishing gear and catch. A thickness of 10 g/m^2 was used as the threshold for ecological impacts, primarily due to impacts to birds, because that amount of oil has been observed to be enough to mortally impact birds and other wildlife. In reality, it is very unlikely that oil would be evenly distributed on the water surface. Spilled oil is always distributed patchily on the water surface in bands or tarballs with clean water in between. So, Table 2-2a shows the number of tarballs per acre on the water surface for these oil thickness thresholds, assuming that each tarball was a sphere that was 1 inch in diameter.

For oil stranded onshore, a thickness of 1 g/m^2 was used as the threshold for socio-economic impacts because that amount of oil would conservatively trigger the need for shoreline cleanup on amenity beaches. A thickness of 100 g/m^2 was used as the threshold for ecological impacts based on a synthesis of the literature showing that shoreline life has been affected by this degree of oiling.² Because oil often strands onshore as tarballs, Table 2-2b shows the number of tarballs per m^2 on the shoreline for these oil thickness thresholds, assuming that each tarball was a sphere that was 1 inch in diameter.

² French, D., M. Reed, K. Jayko, S. Feng, H. Rines, S. Pavignano, T. Isaji, S. Puckett, A. Keller, F. W. French III, D. Gifford, J. McCue, G. Brown, E. MacDonald, J. Quirk, S. Natzke, R. Bishop, M. Welsh, M. Phillips and B.S. Ingram, 1996. The CERCLA type A natural resource damage assessment model for coastal and marine environments (NRDAM/CME), Technical Documentation, Vol. I - V. Office of Environmental Policy and Compliance, U.S. Dept. of the Interior, Washington, DC.

Table 2-2a: Oil thickness thresholds used in calculating area of water impacted. Refer to Sections 3 and 4 for explanations of the thresholds for ecological and socio-economic resource impacts.

Oil Description	Sheen Appearance	Approximate Sheen Thickness		No. of 1 inch Tarballs	Threshold/Risk Factor
Oil Sheen	Barely Visible	0.00001 mm	0.01 g/m ²	~5-6 tarballs per acre	Socio-economic Impacts to Water Surface/Risk Factor 4B-1 and 2
Heavy Oil Sheen	Dark Colors	0.01 mm	10 g/m ²	~5,000-6,000 tarballs per acre	Ecological Impacts to Water Surface/ Risk Factor 3B-1 and 2

Table 2-2b: Oil thickness thresholds used in calculating miles of shoreline impacted. Refer to Sections 3 and 4 for explanations of the thresholds for ecological and socio-economic resource impacts.

Oil Description	Oil Appearance	Approximate Sheen Thickness		No. of 1 inch Tarballs	Threshold/Risk Factor
Oil Sheen/Tarballs	Dull Colors	0.001 mm	1 g/m ²	~0.12-0.14 tarballs/m ²	Socio-economic Impacts to Shoreline Users/Risk Factor 4C-1 and 2
Oil Slick/Tarballs	Brown to Black	0.1 mm	100 g/m ²	~12-14 tarballs/m ²	Ecological Impacts to Shoreline Habitats/Risk Factor 3C-1 and 2

Potential Impacts to the Water Column

Impacts to the water column from an oil release from the *Munger T. Ball* will be determined by the volume of leakage. Because oil from sunken vessels will be released at low pressures, the droplet sizes will be large enough for the oil to float to the surface. Therefore, impacts to water column resources will result from the natural dispersion of the floating oil slicks on the surface, which is limited to about the top 33 feet. The metric used for ranking impacts to the water column is the area of water surface in mi² that has been contaminated by 1 part per billion (ppb) oil to a depth of 33 feet. At 1 ppb, there are likely to be impacts to sensitive organisms in the water column and potential tainting of seafood, so this concentration is used as a screening threshold for both the ecological and socio-economic risk factors for water column resource impacts. To assist planners in understanding the scale of potential impacts for different leakage volumes, a regression curve was generated for the water column volume oiled using the five volume scenarios, which is shown in Figure 2-1. Using this figure, the water column impacts can be estimated for any spill volume. Note that the water column impact decreases for the worst case discharge spill volume, because a significant amount of oil is removed from the water column due to sedimentation in the modeling results. Increased sedimentation will increase impacts to benthic habitats.

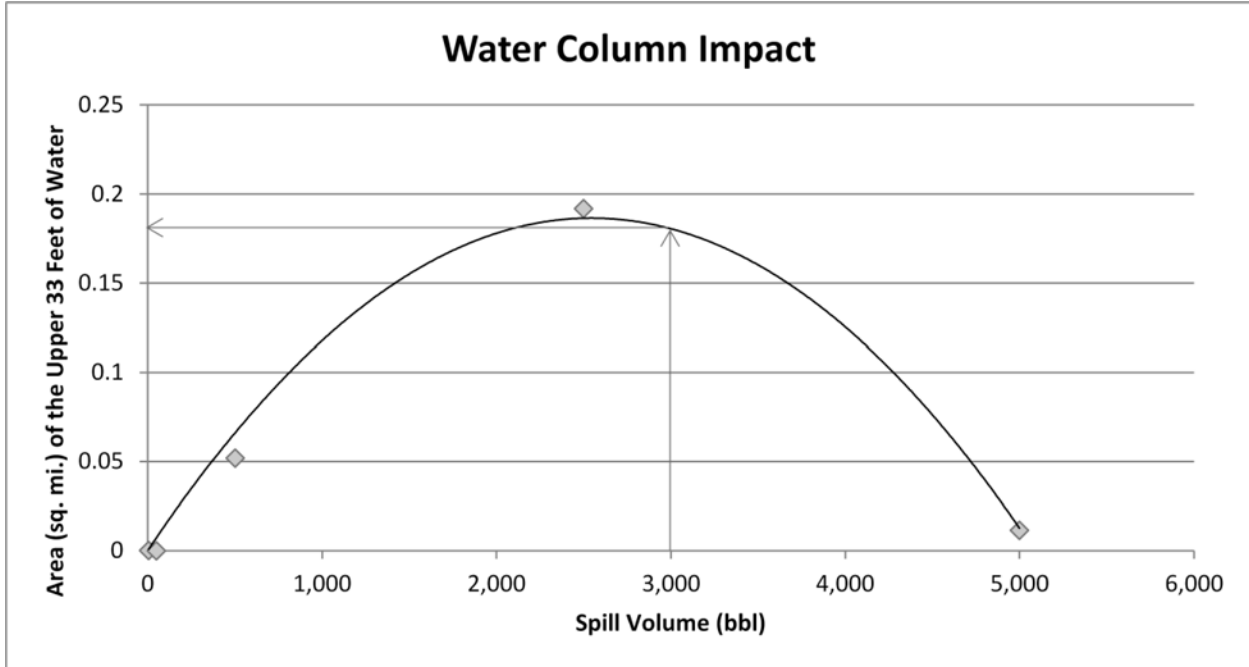


Figure 2-2: Regression curve for estimating the area of water column at or above 1 ppb aromatics impacted as a function of spill volume for the *Munger T. Ball*. This regression curve was generated for the *Norlindo*, which has the same oil type and similar volume of potential releases as the *Munger T. Ball*. The arrows indicate where the WCD for the *Munger T. Ball* falls on the curve and how the area of water column impact can be determined for any spill volume.

Potential Water Surface Slick

The slick size from an oil release from the *Munger T. Ball* is a function of the quantity released. The estimated water surface coverage by a fresh slick (the total water surface area “swept” by oil over time) for the various scenarios is shown in Table 2-3, as the mean result of the 200 model runs. Note that this is an estimate of total water surface affected over a 30-day period. In the model, the representative heavy fuel oil used for this analysis spreads to a minimum thickness of approximately 975 g/m², and the oil is not able to spread any thinner, owing to its high viscosity. As a result, water surface oiling results are identical for the 0.01 and 10 g/m² thresholds. The slick will not be continuous but rather be broken and patchy due to the subsurface release of the oil. Surface expression is likely to be in the form of sheens and streamers.

Table 2-3: Estimated slick area swept on water for oil release scenarios from the *Munger T. Ball*.

Scenario Type	Oil Volume (bbl)	Estimated Slick Area Swept Mean of All Models	
		0.01 g/m ²	10 g/m ²
Chronic	3	150 mi ²	150 mi ²
Episodic	30	500 mi ²	500 mi ²
Most Probable	300	1,600 mi ²	1,600 mi ²
Large	1,500	3,700 mi ²	3,700 mi ²
Worst Case Discharge	3,000	5,300 mi ²	5,300 mi ²

The actual area affected by a release will be determined by the volume of leakage, whether it is from one or more tanks at a time. To assist planners in understanding the scale of potential impacts for different leakage volumes, a regression curve was generated for the water surface area oiled using the five volume scenarios for the *Norlindo*, which is shown in Figure 2-3 and referenced in Table 2-3. Using this figure, the area of water surface with a barely visible sheen can be estimated for any spill volume from the *Munger T. Ball*.

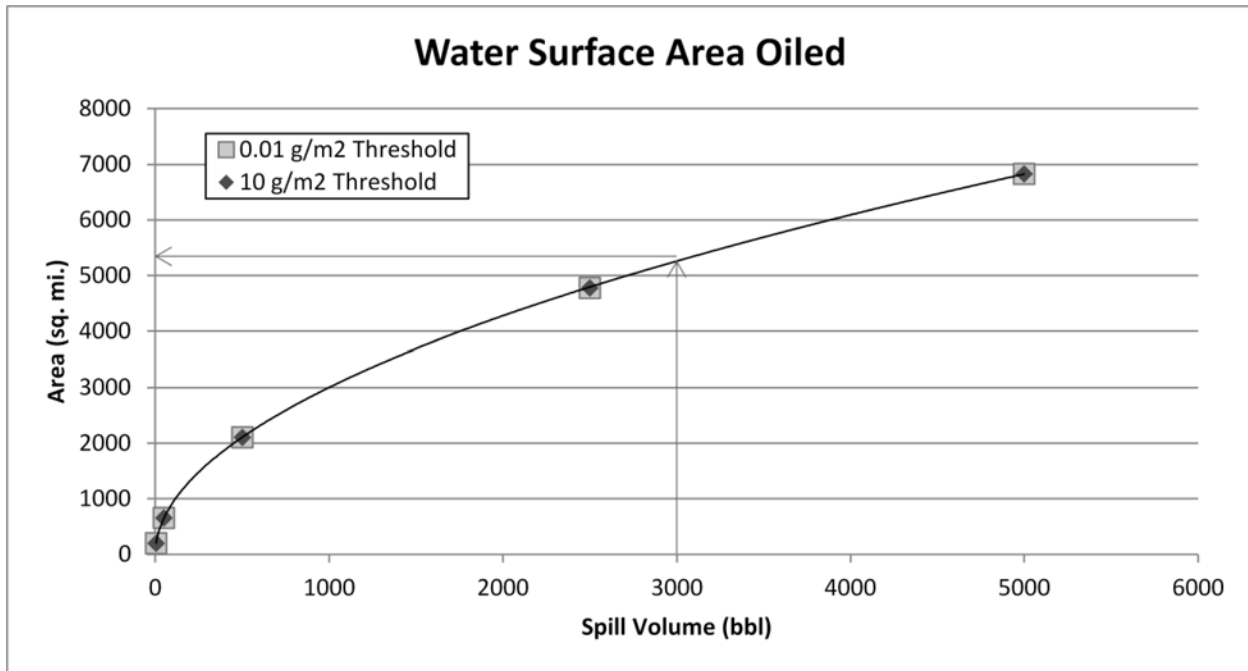


Figure 2-3: Regression curve for estimating the amount of water surface oiling as a function of spill volume for the *Munger T. Ball*, showing both the ecological threshold of 10 g/m² and socio-economic threshold of 0.01 g/m², based on the model results for the *Norlindo*. The arrows indicate where the WCD for the *Munger T. Ball* falls on the curve and how the area of water surface impact can be determined for any spill volume. The curves for each threshold are so similar that they plot on top of each other.

Potential Shoreline Impacts

Based on these modeling results, shorelines from the east coast of Florida, the Florida Keys, and the north coast of Cuba are at risk. (Refer to Figure 2-6 in the *Norlindo* package to see the probability of oil stranding on the shoreline at concentrations that exceed the threshold of 1 g/m², for the Most Probable release). However, the specific areas that would be oiled will depend on the currents and winds at the time of the oil release(s), as well as on the amount of oil released. Estimated miles of shoreline oiling above the socio-economic threshold of 1 g/m² and the ecological threshold of 100 g/m² by scenario type are shown in Table 2-4.

Table 2-4: Estimated shoreline oiling from leakage from the *Munger T. Ball*, based on the modeling results for the *Norlindo*.

Scenario Type	Volume (bbl)	Estimated Miles of Shoreline Oiling Above 1 g/m ²	Estimated Miles of Shoreline Oiling Above 100 g/m ²
Chronic	3	0	0
Episodic	30	22	0
Most Probable	300	44	1
Large	1,500	60	4
Worst Case Discharge	3,000	67	8

The actual shore length affected by a release will be determined by the volume of leakage and environmental conditions during an actual release. To assist planners in scaling the potential impact for different leakage volumes, a regression curve was generated for the total shoreline length oiled using the five volume scenarios for the *Norlindo*, as detailed in Table 2-4 and shown in Figure 2-4. Using this figure, the shore length oiled can be estimated for any spill volume from the *Munger T. Ball*.

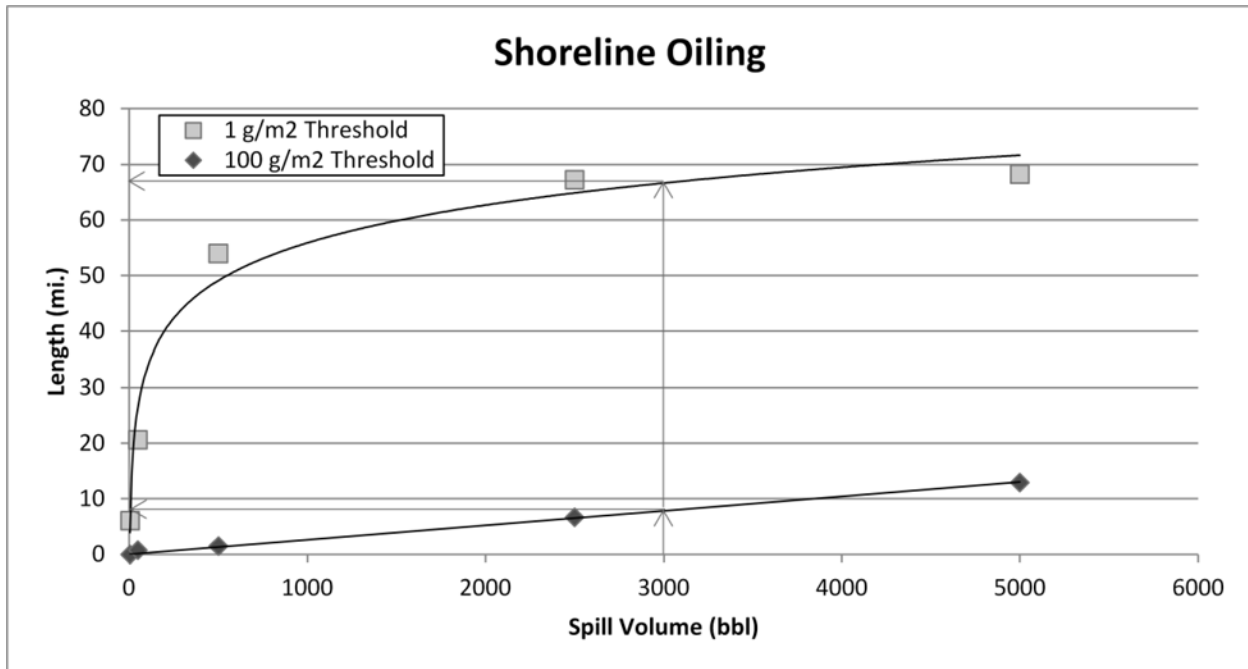


Figure 2-4: Regression curve for estimating the amount of shoreline oiling at different thresholds as a function of spill volume for the *Munger T. Ball*, based on the model results for the *Norlindo*. The arrows indicate where the WCD for the *Munger T. Ball* falls on the curve and how the length of shoreline impact can be determined for any spill volume.

SECTION 3: ECOLOGICAL RESOURCES AT RISK

Ecological resources at risk from a catastrophic release of oil from the *Munger T. Ball* (Table 3-1) include numerous guilds of birds that are sensitive to surface or shoreline oiling. The Dry Tortugas support a unique seabird fauna that cannot be found elsewhere in the United States, and provide spawning and nursery habitat for nurse sharks. Nearshore hard-bottom and seagrass habitats are important foraging and resting grounds for endangered sea turtles and nursery grounds for the finfish and invertebrate fisheries.

Table 3-1: Ecological resources at risk from a release of oil from the *Munger T. Ball*.

(FT = Federal threatened; FE = Federal endangered; ST = State threatened; SE = State endangered; SSC = Species of special concern).

Species Group	Species Subgroup and Geography	Seasonal Presence
Birds	<p><i>Southern FL, Biscayne Bay, and FL keys hammocks</i></p> <ul style="list-style-type: none"> • Important stopovers for neotropical migrants in the spring and fall • Rookery and roosting for Wilson's plovers, least terns (ST), white ibis (SSC), brown pelicans (SSC) and magnificent frigatebirds • FL Keys essential to survival of white-crowned pigeon (ST) • Hundreds of colonial nesters in Biscayne Bay, including double-crested cormorant, white ibis (SSC), great white heron, great blue heron, reddish egret (SSC), osprey (SSC), tricolored heron (SSC) <p><i>Marquesas/Key West National Wildlife Refuge (NWR)/Great White Heron NWR</i></p> <ul style="list-style-type: none"> • Great White Heron NWR – breeding, foraging, roosting sites for wading birds; white crowned pigeon (1,608 nests), great blue heron (1-200 nests) • Nesting great white heron (2-300 nests), little blue heron (175 nests; SSC), great blue heron (265 nests), and white-crowned pigeon (2,000 nests), reddish egret, least tern (ST) • Wintering piping plover • Sandwich tern and royal tern present in the summer • Cottrell Key is important roosting ground for wading birds <p><i>Dry Tortugas</i></p> <ul style="list-style-type: none"> • Nesting sooty tern (30K), roseate tern (20-30) bridled tern (<10), brown noddy (1,000), magnificent frigatebird (300), masked booby (50), brown pelican (20) • Attracts neotropical migrant species (tropicbirds, boobies, noddies) in spring and fall 	<p>Colonial and beach nesters peak Apr-Aug</p> <p>Wading and shorebirds present year round</p> <p>Neotropical migrants present spring and fall</p> <p>Overwintering shorebirds Aug-May</p> <p>Piping plovers present Jul-Mar</p> <p><i>Nesting:</i> Brown pelicans in Nov-Sep Wading birds in Nov/Dec-Jun/Jul Brown noddies Mar-Oct Royal terns in May-Aug Masked boobies in Apr-May</p>
Reptiles	<p>Atlantic shoreline of Florida is one of two major loggerhead nesting regions in the world and also supports significant green and leatherback nesting</p> <ul style="list-style-type: none"> • 18,000 loggerhead (FT), 4,100 green (FE), and 500 leatherback (FE) nest from Palm Beach-Monroe counties • Highest densities of loggerhead (232 nests/km) and green (57 nests/km) in Palm Beach counties • Leatherback nesting present in Palm Beach and Broward counties • Hawksbill (FE) nesting documented at the Breakers in West Palm and on Boca Raton beach but is rare <p><i>Distribution</i></p> <ul style="list-style-type: none"> • Loggerhead and green use nearshore hard-bottom habitats in south Florida as foraging and resting areas • Hawksbill regularly found in the Marquesas • Subadult green turtle hotspot west of the Marquesas and in Key West NWR 	<p>Loggerhead nest Apr-Sep, hatch May-Nov</p> <p>Green nest May-Sep, hatch Jun-Oct</p> <p>Leatherback nest Feb-Aug, hatch Mar-Sep</p> <p>Hawksbill nest Apr-Nov</p> <p>Kemp's ridleys more common Mar-Dec</p>

Species Group	Species Subgroup and Geography	Seasonal Presence
	<ul style="list-style-type: none"> Bays and sounds are foraging grounds for juvenile green, loggerhead, and Kemp's ridley (FE) 	
Marine Mammals	<p>West Indian manatees are present year round in high concentrations in mainland waters; not as common in the Keys as in mainland waters</p> <p>Bottlenose dolphins common in coastal waters; Many other species in offshore</p>	<p>Manatee calving peaks in spring</p> <p>Cetaceans present year round</p>
Terrestrial Mammals	<ul style="list-style-type: none"> Key deer (FE) present on 27 islands in Key Deer NWR Lower Keys marsh rabbit (FE) present in the Saddlebunch keys 	Year round
Fish & Invertebrates	<p>The Florida Keys support a unique marine fauna which is the basis of a valuable recreational fishing and dive tourism industry. Many of these species use nearshore mangroves and seagrasses as nursery and/or foraging grounds.</p> <ul style="list-style-type: none"> Reef/structure/hardbottom associated: snappers, groupers, grunts, porgies, hogfish, jacks, barracuda, spiny lobster, stone crab Inshore: snook, red drum, tarpon, spotted seatrout, cobia, bonefish, queen conch <p>Important concentration/conservation areas:</p> <ul style="list-style-type: none"> Nurse sharks aggregate to mate in shallows near the Dry Tortugas and Marquesas and pup in shallow waters of Florida Bay Riley's Hump and Pulley Ridge have been identified as spawning grounds for some snapper species <i>Sargassum</i> is important habitat for juvenile of some pelagic fish species (i.e. dolphinfish, jacks, triggerfish) 	<p>Nurse sharks mate Jun-Jul, parturition occurs Nov-Dec</p> <p>Snapper spawn during summer</p> <p>Grouper spawn during winter</p>
Benthic Habitats	<p>Benthic habitats include abundant seagrass and hardbottom sites</p> <ul style="list-style-type: none"> Keys reef tract stretches from the Marquesas to Key Biscayne and is the third longest contiguous barrier reef in the world, only living barrier reef in the U.S. <p>Expansive seagrass beds present in coastal waters south of Biscayne Bay and into Florida Bay. Johnson's seagrass (FE, SE) can be found in northern Biscayne Bay</p> <p>Large mangrove forests are common and are important habitats for juvenile fish</p>	<p>Live corals spawn late summer</p> <p>Habitats present year round</p>

The Environmental Sensitivity Index (ESI) atlases for the potentially impacted coastal areas from a leak from the *Munger T. Ball* are generally available at each U.S. Coast Guard Sector. They can also be downloaded at: <http://response.restoration.noaa.gov/esi>. These maps show detailed spatial information on the distribution of sensitive shoreline habitats, biological resources, and human-use resources. The tables on the back of the maps provide more detailed life-history information for each species and location. The ESI atlases should be consulted to assess the potential environmental resources at risk for specific spill scenarios. In addition, the Geographic Response Plans within the Area Contingency Plans prepared by the Area Committee for each U.S. Coast Guard Sector have detailed information on the nearshore and shoreline ecological resources at risk and should be consulted.

Ecological Risk Factors

Risk Factor 3: Impacts to Ecological Resources at Risk (EcoRAR)

Ecological resources include plants and animals (e.g., fish, birds, invertebrates, and mammals), as well as the habitats in which they live. All impact factors are based on a Worst Case and the Most Probable

Discharge oil release from the wreck. Risk factors for ecological resources at risk (EcoRAR) are divided into three categories:

- Impacts to the water column and resources in the water column;
- Impacts to the water surface and resources on the water surface; and
- Impacts to the shoreline and resources on the shoreline.

The impacts from an oil release from the wreck would depend greatly on the direction in which the oil slick moves, which would, in turn, depend on wind direction and currents at the time of and after the oil release. Impacts are characterized in the risk analysis based on the likelihood of any measurable impact, as well as the degree of impact that would be expected if there is an impact. The measure of the degree of impact is based on the median case for which there is at least some impact. The median case is the “middle case” – half of the cases with significant impacts have less impact than this case, and half have more.

For each of the three ecological resources at risk categories, risk is defined as:

- The **probability of oiling** over a certain threshold (i.e., the likelihood that there will be an impact to ecological resources over a certain minimal amount); and
- The **degree of oiling** (the magnitude or amount of that impact).

As a reminder, the ecological impact thresholds are: 1 ppb aromatics for water column impacts; 10 g/m² for water surface impacts; and 100 g/m² for shoreline impacts.

In the following sections, the definition of low, medium, and high for each ecological risk factor is provided. Also, the classification for the *Munger T. Ball* is provided, both as text and as shading of the applicable degree of risk bullet, for the WCD release of 3,000 bbl and a border around the Most Probable Discharge of 300 bbl. Please note: The probability of oiling cannot be determined using the regression curves; probability can only be determined from the 200 model runs. Thus, the modeling results and regression curves for the *Norlindo* are used to estimate the values used in the risk scoring for the degree of oiling only.

Risk Factor 3A: Water Column Impacts to EcoRAR

Water column impacts occur beneath the water surface. The ecological resources at risk for water column impacts are fish, marine mammals, and invertebrates (e.g., shellfish, and small organisms that are food for larger organisms in the food chain). These organisms can be affected by toxic components in the oil. The threshold for water column impact to ecological resources at risk is a dissolved aromatic hydrocarbons concentration of 1 ppb (i.e., 1 part total dissolved aromatics per one billion parts water). Dissolved aromatic hydrocarbons are the most toxic part of the oil. At this concentration and above, one would expect impacts to organisms in the water column.

Risk Factor 3A-1: Water Column Probability of Oiling of EcoRAR (Not Scored)

This risk factor reflects the probability that at least 0.2 mi² of the upper 33 feet of the water column would be contaminated with a high enough concentration of oil to cause ecological impacts. The three risk scores for water column oiling probability are:

- **Low Oiling Probability:** Probability = <10%

- **Medium Oiling Probability:** Probability = 10 – 50%
- **High Oiling Probability:** Probability > 50%

Risk Factor 3A-2: Water Column Degree of Oiling of EcoRAR

The degree of oiling of the water column reflects the total volume of water that would be contaminated by oil at a concentration high enough to cause impacts. The three categories of impact are:

- **Low Impact:** impact on less than 0.2 mi² of the upper 33 feet of the water column at the threshold level
- **Medium Impact:** impact on 0.2 to 200 mi² of the upper 33 feet of the water column at the threshold level
- **High Impact:** impact on more than 200 mi² of the upper 33 feet of the water column at the threshold level

The *Munger T. Ball* is classified as Low Risk for degree of oiling for water column ecological resources for the WCD of 3,000 bbl because the mean volume of water contaminated in the model runs was 0.18 mi² of the upper 33 feet of the water column. For the Most Probable Discharge of 300 bbl, the *Munger T. Ball* is classified as Low Risk for degree of oiling because the mean volume of water contaminated was 0.04 mi² of the upper 33 feet of the water column.

Risk Factor 3B: Water Surface Impacts to EcoRAR

Ecological resources at risk at the water surface include surface feeding and diving sea birds, sea turtles, and marine mammals. These organisms can be affected by the toxicity of the oil as well as from coating with oil. The threshold for water surface oiling impact to ecological resources at risk is 10 g/m² (10 grams of floating oil per square meter of water surface). At this concentration and above, one would expect impacts to birds and other animals that spend time on the water surface.

Risk Factor 3B-1: Water Surface Probability of Oiling of EcoRAR (Not Scored)

This risk factor reflects the probability that at least 1,000 mi² of the water surface would be affected by enough oil to cause impacts to ecological resources. The three risk scores for oiling are:

- **Low Oiling Probability:** Probability = <10%
- **Medium Oiling Probability:** Probability = 10 – 50%
- **High Oiling Probability:** Probability > 50%

Risk Factor 3B-2: Water Surface Degree of Oiling of EcoRAR

The degree of oiling of the water surface reflects the total amount of oil that would affect the water surface in the event of a discharge from the vessel. The three categories of impact are:

- **Low Impact:** less than 1,000 mi² of water surface impact at the threshold level
- **Medium Impact:** 1,000 to 10,000 mi² of water surface impact at the threshold level
- **High Impact:** more than 10,000 mi² of water surface impact at the threshold level

The *Munger T. Ball* is classified as Medium Risk for degree of oiling because the mean area of water contaminated in the model runs was 5,300 mi². It is classified as Medium Risk for degree of oiling for the Most Probable Discharge because the mean area of water contaminated was 1,600 mi².

Risk Factor 3C: Shoreline Impacts to EcoRAR

The impacts to different types of shorelines vary based on their type and the organisms that live on them. For the modeled wrecks, shorelines were weighted by their degree of sensitivity to oiling. Wetlands are the most sensitive (weighted as “3” in the impact modeling), rocky and gravel shores are moderately sensitive (weighted as “2”), and sand beaches (weighted as “1”) are the least sensitive to ecological impacts of oil. In this risk analysis, shorelines have been weighted by their degree of sensitivity to oiling. Wetlands are the most sensitive (weighted as “3” in the impact modeling), rocky and gravel shores are moderately sensitive (weighted as “2”), and sand beaches (weighted as “1”) are the least sensitive to ecological impacts of oil.

Risk Factor 3C-1: Shoreline Probability of Oiling of EcoRAR (Not Scored)

This risk factor reflects the probability that the shoreline would be coated by enough oil to cause impacts to shoreline organisms. The threshold for shoreline oiling impacts to ecological resources at risk is 100 g/m² (i.e., 100 grams of oil per square meter of shoreline). The three risk scores for oiling are:

- **Low Oiling Probability:** Probability = <10%
- **Medium Oiling Probability:** Probability = 10 – 50%
- **High Oiling Probability:** Probability > 50%

Risk Factor 3C-2: Shoreline Degree of Oiling of EcoRAR

The degree of oiling of the shoreline reflects the length of shorelines oiled by at least 100 g/m² in the event of a discharge from the vessel. The three categories of impact are:

- **Low Impact:** less than 10 miles of shoreline impacted at the threshold level
- **Medium Impact:** 10 - 100 miles of shoreline impacted at the threshold level
- **High Impact:** more than 100 miles of shoreline impacted at the threshold level

The *Munger T. Ball* is classified as Low Risk for degree of oiling for shoreline ecological resources for the WCD because the mean length of shoreline contaminated in the model runs was 8 miles. It is classified as Low Risk for degree of oiling for the Most Probable Discharge because the mean length of shoreline contaminated in the model runs was 1 mile.

Considering the modeled risk scores and the ecological resources at risk, the ecological risk from potential releases of the WCD of 3,000 bbl of heavy fuel oil from the *Munger T. Ball* is summarized as listed below and indicated in the far-right column in Table 3-2:

- Water column resources – Low, because almost no water column impacts are likely
- Water surface resources – Medium, because persistent tarballs can concentrate in areas, such as convergence zones and *Sargassum* mats, where animals also concentrate. It should be noted that oil on the surface will not be continuous but rather be broken and patchy and in the form of tarballs and streamers
- Shoreline resources – Low, because of the length of shoreline at risk is low

Table 3-2: Ecological risk factor scores for the **Worst Case Discharge of 3,000 bbl** of heavy fuel oil from the *Munger T. Ball*.

Risk Factor	Risk Score			Explanation of Risk Score	Final Score
	Low	Medium	High		
3A-1: Water Column Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
3A-2: Water Column Degree EcoRAR Oiling	Low	Medium	High	The mean volume of water contaminated above 1 ppb was 0.18 mi ² of the upper 33 feet of the water column	
3B-1: Water Surface Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Med
3B-2: Water Surface Degree EcoRAR Oiling	Low	Medium	High	The mean area of water contaminated above 10 g/m ² was 5,300 mi ²	
3C-1: Shoreline Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
3C-2: Shoreline Degree EcoRAR Oiling	Low	Medium	High	The length of shoreline contaminated by at least 100 g/m ² was 8 mi	

For the Most Probable Discharge of 300 bbl, the ecological risk from potential releases of heavy fuel oil from the *Munger T. Ball* is summarized as listed below and indicated in the far-right column in Table 3-3:

- Water column resources – Low, because almost no water column impacts are likely
- Water surface resources – Medium, because persistent tarballs can concentrate in areas, such as convergence zones and *Sargassum* mats, where animals also concentrate. It should be noted that oil on the surface will not be continuous but rather be broken and patchy and in the form of tarballs and streamers
- Shoreline resources – Low, because very few miles of shoreline are likely at risk

Table 3-3: Ecological risk factor scores for the **Most Probable Discharge of 300 bbl** of heavy fuel oil from the *Munger T. Ball*.

Risk Factor	Risk Score			Explanation of Risk Score	Final Score
	Low	Medium	High		
3A-1: Water Column Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
3A-2: Water Column Degree EcoRAR Oiling	Low	Medium	High	The mean volume of water contaminated above 1 ppb was 0.04 mi ² of the upper 33 feet of the water column	
3B-1: Water Surface Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Med
3B-2: Water Surface Degree EcoRAR Oiling	Low	Medium	High	The mean area of water contaminated above 10 g/m ² was 1,600 mi ²	
3C-1: Shoreline Probability EcoRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
3C-2: Shoreline Degree EcoRAR Oiling	Low	Medium	High	The length of shoreline contaminated by at least 100 g/m ² was 1 mi	

SECTION 4: SOCIO-ECONOMIC RESOURCES AT RISK

In addition to natural resource impacts, spills from sunken wrecks have the potential to cause significant social and economic impacts. Socio-economic resources potentially at risk from oiling are listed in Table 4-1 and shown in Figures 4-1 and 4-2. The potential economic impacts include disruption of coastal economic activities such as commercial and recreational fishing, boating, vacationing, commercial shipping, and other activities that may become claims following a spill.

Socio-economic resources in the areas potentially affected by a release from the *Munger T. Ball* include recreational beaches from eastern Florida to the Florida Keys that are very highly utilized during summer, and are still in use during spring and fall for shore fishing. One national seashore and one national park could potentially be affected. Many areas along the entire potential spill zone contain popular seaside resorts and support recreational activities such as boating, diving, sightseeing, sailing, fishing, and wildlife viewing. The Florida Keys National Marine Sanctuary could also potentially be affected, along with a large number of coastal state parks.

A release could impact shipping lanes, which accommodate nearly 6,600 annual port calls annually with a total of over 140 million tonnage. Commercial fishing is economically important to the region. Regional commercial landings for 2010 exceed \$72 million with fishing fleets from Florida potentially impacted by a release.

In addition to the ESI atlases, the Geographic Response Plans within the Area Contingency Plans prepared by the Area Committee for each U.S. Coast Guard Sector have detailed information on important socio-economic resources at risk.

Spill response costs for a release of oil from the *Munger T. Ball* would be dependent on volume of oil released and specific areas impacted. The specific shoreline impacts and spread of the oil would determine the response required and the costs for that response.

Table 4-1: Socio-economic resources at risk from a release of oil from the *Munger T. Ball*.

Resource Type	Resource Name	Economic Activities
Tourist Beaches	Fernandina Beach, FL	Potentially affected beach resorts and beach-front communities in eastern Florida and the Florida keys provide recreational activities (e.g., swimming, boating, recreational fishing, wildlife viewing, nature study, sports, dining, camping, and amusement parks) with substantial income for local communities and state tax income. Much of the coast is lined with economically-valuable beach resorts and residential communities. Many of these recreational activities are limited to or concentrated into the late spring through the early fall months.
	Atlantic Beach, FL	
	St. Augustine Beach, FL	
	Daytona Beach, FL	
	Palm Coast, FL	
	Melbourne Beach, FL	
	Cocoa Beach, FL	
	Vero Beach, FL	
	Key Largo, FL	
	Miami Beach, FL	
	Fort Lauderdale, FL	
	Boca Raton, FL	
	Boynton Beach, FL	
	Palm Beach, FL	
Pompano Beach, FL		

Section 4: Socio-Economic Resources at Risk

Resource Type	Resource Name	Economic Activities
	Coral Gables, FL Key West, FL	
National Marine Sanctuary	Florida Keys National Marine Sanctuary (FL)	The Florida Keys National Marine Sanctuary has the only barrier coral reef in North America. Visitors to the sanctuary take advantage of many recreational activities, including world-class diving, swimming, snorkeling, and fishing.
National Seashores	Canaveral National Seashore, FL	National seashores provide recreation for local and tourist populations while preserving and protecting the nation's natural shoreline treasures. A release could impact shipping lanes, which accommodate nearly the nation's natural shoreline treasures. National seashores are coastal areas federally designated as being of natural and recreational significance as a preserved area.
National Parks	Biscayne National Park, FL	Two coastal national historic monuments provide education in Civil War history. The Biscayne National Park provides snorkeling in coral reefs among other recreational activities.
National Wildlife Refuges	Merritt Island NWR Archie Carr NWR Pelican Island NWR Hobe Sound NWR A.R. Marshall-Loxahatchee NWR Crocodile Lake NWR National Key Deer NWR Great White Heron NWR Key West NWR	National wildlife refuges in Florida maybe impacted. These federally managed and protected lands provide refuges and conservation areas for sensitive species and habitats.
State Parks	Bulow Plantation Ruins SP, FL Washington Oaks Gardens SP, FL Amelia Island SP, FL Fort Clinch SP, FL Guana River SP, FL Anastasia SP, FL Faver-Dykes SP, FL Green Mound Archaeological SP, FL Bulow Creek SP, FL Tomoka SP, FL Sebastian Inlet SP, FL Fort Pierce Inlet SP, FL St. Lucie Inlet Preserve SP, FL John D. MacArthur Beach SP, FL Hugh Taylor Birch SP, FL John U. Lloyd Beach SP, FL Bill Baggs Cape Florida SP, FL John Pennkamp Coral Reef SP, FL Indian Key Historic SP, FL San Pedro Underwater Arch. SP, FL Bahia Honda SP, FL Fort Zachary Taylor Historic SP, FL	Coastal state parks are significant recreational resources for the public (e.g., swimming, boating, recreational fishing, wildlife viewing, nature study, sports, dining, camping, and amusement parks). Some of Florida's state parks offer unique opportunities for wildlife viewing and snorkeling. They provide income to the states. Many of these recreational activities are limited to or concentrated into the late spring into early fall months.
Commercial Fishing	A number of fishing fleets use potentially affected waters for commercial fishing.	
	Cape Canaveral, FL	Total Landings (2010): \$6.5M
	Fernandina Beach, FL	Total Landings (2010): \$4.7M
	Mayport, FL	Total Landings (2010): \$11.0M
	Fort Pierce-St. Lucie, FL	Total Landings (2010): \$2.6M

Resource Type	Resource Name	Economic Activities
	Key West	Total Landings (2010): \$50.0M
Ports	There are a number of significant commercial ports along the Atlantic coast that could potentially be impacted by spillage and spill response activities. The port call numbers below are for large vessels only. There are many more, smaller vessels (under 400 GRT) that also use these ports.	
	Fernandina, FL	3 port calls annually
	Jacksonville, FL	1,641 port calls annually
	Port Canaveral, FL	38 port calls annually
	Savannah, GA	2,406 port calls annually
	Miami, FL	1,030 port calls annually
	Palm Beach, FL	126 port calls annually
	Port Everglades, FL	1,386 port calls annually

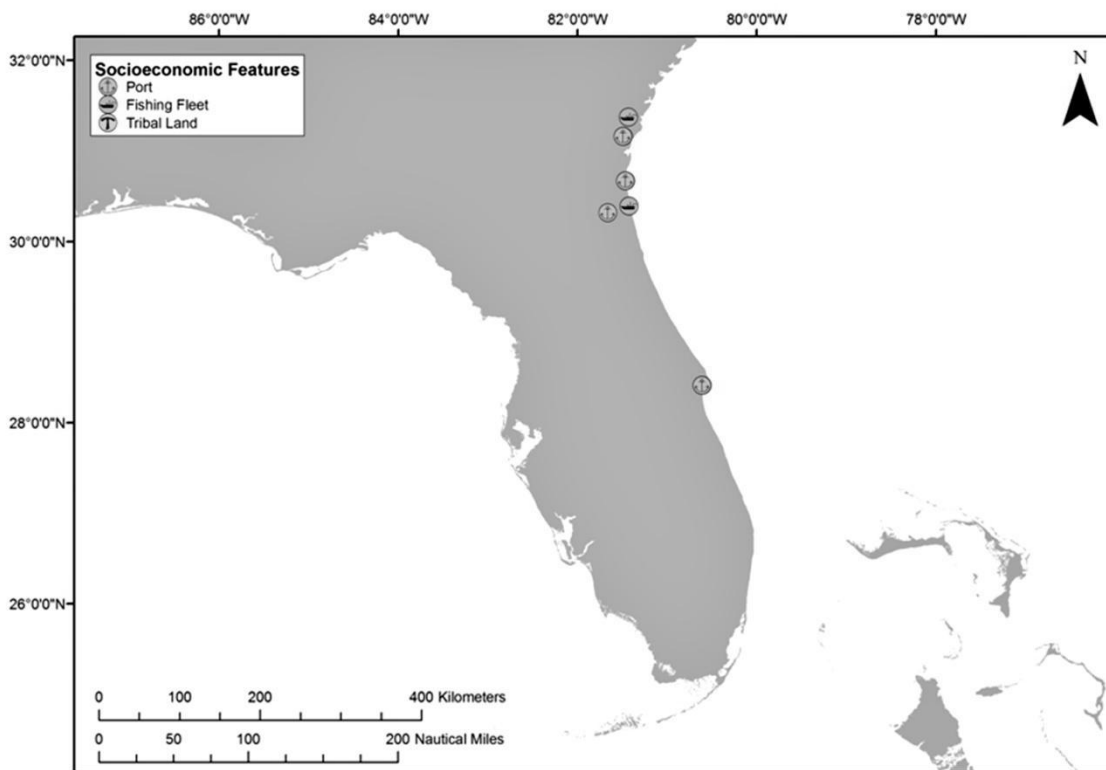


Figure 4-1: Tribal lands, ports, and commercial fishing fleets at risk from a release from the *Munger T. Ball*. (Note that there are no tribal lands at risk.)

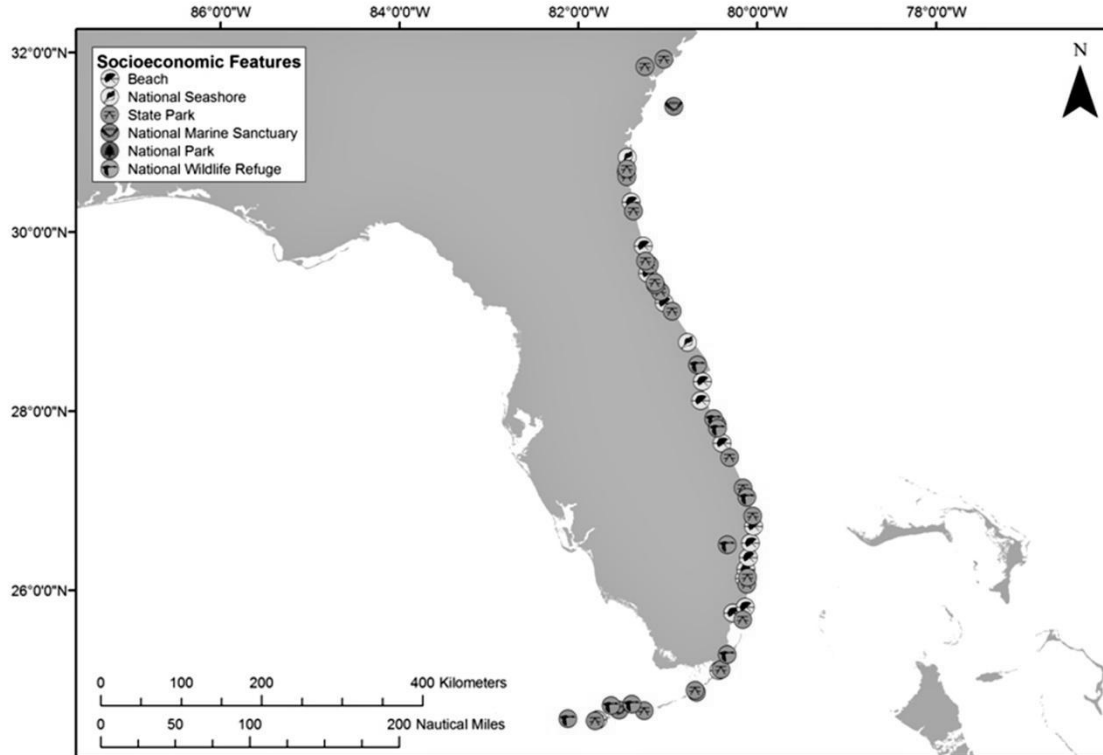


Figure 4-2: Beaches, coastal state parks, and Federal protected areas at risk from a release from the *Munger T. Ball*.

Socio-Economic Risk Factors

Risk Factor 4: Impacts to Socio-economic Resources at Risk (SRAR)

Socio-economic resources at risk (SRAR) include potentially impacted resources that have some economic value, including commercial and recreational fishing, tourist beaches, private property, etc. All impact factors are evaluated for both the Worst Case and the Most Probable Discharge oil release from the wreck. Risk factors for socio-economic resources at risk are divided into three categories:

- **Water Column:** Impacts to the water column and to economic resources in the water column (i.e., fish and invertebrates that have economic value);
- **Water Surface:** Impacts to the water surface and resources on the water surface (i.e., boating and commercial fishing); and
- **Shoreline:** Impacts to the shoreline and resources on the shoreline (i.e., beaches, real property).

The impacts from an oil release from the wreck would depend greatly on the direction in which the oil slick moves, which would, in turn, depend on wind direction and currents at the time of and after the oil release. Impacts are characterized in the risk analysis based on the likelihood of any measurable impact, as well as the degree of impact that would be expected if there were one. The measure of the degree of impact is based on the median case for which there is at least some impact. The median case is the “middle case” – half of the cases with significant impacts have less impact than this case, and half have more.

For each of the three socio-economic resources at risk categories, risk is classified with regard to:

- The **probability of oiling** over a certain threshold (i.e., the likelihood that there will be exposure to socio-economic resources over a certain minimal amount known to cause impacts); and
- The **degree of oiling** (the magnitude or amount of that exposure over the threshold known to cause impacts).

As a reminder, the socio-economic impact thresholds are: 1 ppb aromatics for water column impacts; 0.01 g/m² for water surface impacts; and 1 g/m² for shoreline impacts.

In the following sections, the definition of low, medium, and high for each socio-economic risk factor is provided. Also, in the text classification for the *Munger T. Ball*, shading indicates the degree of risk for a WCD release of 3,000 bbl and a border indicates degree of risk for the Most Probable Discharge of 300 bbl. Please note: The probability of oiling cannot be determined using the regression curves; probability can only be determined from the 200 model runs. Thus, the modeling results and regression curves for the *Norlindo* are used to estimate the values used in the risk scoring for the **degree of oiling only**.

Risk Factor 4A-1: Water Column: Probability of Oiling of SRAR (not scored)

This risk factor reflects the probability that at least 0.2 mi² of the upper 33 feet of the water column would be contaminated with a high enough concentration of oil to cause socio-economic impacts. The threshold for water column impact to socio-economic resources at risk is an oil concentration of 1 ppb (i.e., 1 part oil per one billion parts water). At this concentration and above, one would expect impacts and potential tainting to socio-economic resources (e.g., fish and shellfish) in the water column; this concentration is used as a screening threshold for both the ecological and socio-economic risk factors.

The three risk scores for oiling are:

- **Low Oiling Probability:** Probability = <10%
- **Medium Oiling Probability:** Probability = 10 – 50%
- **High Oiling Probability:** Probability > 50%

Risk Factor 4A-2: Water Column Degree of Oiling of SRAR

The degree of oiling of the water column reflects the total amount of oil that would affect the water column in the event of a discharge from the vessel. The three categories of impact are:

- **Low Impact:** impact on less than 0.2 mi² of the upper 33 feet of the water column at the threshold level
- **Medium Impact:** impact on 0.2 to 200 mi² of the upper 33 feet of the water column at the threshold level
- **High Impact:** impact on more than 200 mi² of the upper 33 feet of the water column at the threshold level

The *Munger T. Ball* is classified as Low Risk for degree of oiling for water column socio-economic resources for the WCD of 3,000 bbl because the mean volume of water contaminated in the model runs was 0.2 mi² of the upper 33 feet of the water column. For the Most Probable Discharge of 300 bbl, the

Munger T. Ball is classified as Low Risk for degree of oiling because the mean volume of water contaminated was 0.04 mi² of the upper 33 feet of the water column.

Risk Factor 4B-1: Water Surface Probability of Oiling of SRAR (not scored)

This risk factor reflects the probability that at least 1,000 mi² of the water surface would be affected by enough oil to cause impacts to socio-economic resources. The three risk scores for oiling are:

- **Low Oiling Probability:** Probability = <10%
- **Medium Oiling Probability:** Probability = 10 – 50%
- **High Oiling Probability:** Probability > 50%

The threshold level for water surface impacts to socio-economic resources at risk is 0.01 g/m² (i.e., 0.01 grams of floating oil per square meter of water surface). At this concentration and above, one would expect impacts to socio-economic resources on the water surface.

Risk Factor 4B-2: Water Surface Degree of Oiling of SRAR

The degree of oiling of the water surface reflects the total amount of oil that would affect the water surface in the event of a discharge from the vessel. The three categories of impact are:

- **Low Impact:** less than 1,000 mi² of water surface impact at the threshold level
- **Medium Impact:** 1,000 to 10,000 mi² of water surface impact at the threshold level
- **High Impact:** more than 10,000 mi² of water surface impact at the threshold level

The *Munger T. Ball* is classified as Medium Risk for degree of oiling for water surface socio-economic resources for the WCD because the mean area of water contaminated in the model runs was 5,300 mi². The *Munger T. Ball* is classified as Medium Risk for degree of oiling for water surface socio-economic resources for the Most Probable Discharge because the mean area of water contaminated was 1,600 mi².

Risk Factor 4C: Shoreline Impacts to SRAR

The impacts to different types of shorelines vary based on economic value. For the modeled wrecks, shorelines have been weighted by their degree of sensitivity to oiling. Sand beaches are the most economically valued shorelines (weighted as “3” in the impact analysis), rocky and gravel shores are moderately valued (weighted as “2”), and wetlands are the least economically valued shorelines (weighted as “1”). In this risk analysis, shorelines have been weighted by their degree of sensitivity to oiling. Sand beaches are the most economically valued shorelines (weighted as “3” in the impact analysis), rocky and gravel shores are moderately valued (weighted as “2”), and wetlands are the least economically valued shorelines (weighted as “1”). Note that these values differ from the ecological values of these three shoreline types.

Risk Factor 4C-1: Shoreline Probability of Oiling of SRAR (not scored)

This risk factor reflects the probability that the shoreline would be coated by enough oil to cause impacts to shoreline users. The threshold for impacts to shoreline SRAR is 1 g/m² (i.e., 1 gram of oil per square meter of shoreline). The three risk scores for oiling are:

- **Low Oiling Probability:** Probability = <10%
- **Medium Oiling Probability:** Probability = 10 – 50%

- **High Oiling Probability:** Probability > 50%

Risk Factor 4C-2: Shoreline Degree of Oiling of SRAR

The degree of oiling of the shoreline reflects the total amount of oil that would affect the shoreline in the event of a discharge from the vessel. The three categories of impact are:

- **Low Impact:** less than 10 miles of shoreline impacted at threshold level
- **Medium Impact:** 10 - 100 miles of shoreline impacted at threshold level
- **High Impact:** more than 100 miles of shoreline impacted at threshold level

The *Munger T. Ball* is classified as Medium Risk for degree of oiling of shoreline socio-economic resources for the WCD because the mean length of shoreline contaminated in the model runs was 67 miles. The *Munger T. Ball* is classified as Medium Risk for degree of oiling for shoreline socio-economic resources for the Most Probable Discharge because the mean length of shoreline contaminated was 44 miles.

Considering the modeled risk scores and the ecological resources at risk, the socio-economic risk from potential releases of the WCD of 3,000 bbl of heavy fuel oil from the *Munger T. Ball* is summarized as listed below and indicated in the far-right column in Table 4-2:

- Water column resources – Low, because a relatively small area of water column would be impacted in important fishing ground
- Water surface resources – Medium, because a moderate area of water surface would be impacted in offshore shipping lane areas. It should be noted that oil on the surface will not be continuous but rather be broken and patchy and in the form of sheens, tarballs, and streamers
- Shoreline resources – Medium, because a moderate area of shoreline would be impacted in areas with high-value shoreline resources, and shoreline cleanup would mostly involve removal of tarballs

Table 4-2: Socio-economic risk factor ranks for the **Worst Case Discharge of 3,000 bbl** of heavy fuel oil from the *Munger T. Ball*.

Risk Factor	Risk Score			Explanation of Risk Score	Final Score
4A-1: Water Column Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
4A-2: Water Column Degree SRAR Oiling	Low	Medium	High	The mean volume of water contaminated above 1 ppb was 0.2 mi ² of the upper 33 feet of the water column	
4B-1: Water Surface Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Med
4B-2: Water Surface Degree SRAR Oiling	Low	Medium	High	The mean area of water contaminated above 0.01 g/m ² was 5,300 mi ²	
4C-1: Shoreline Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Med
4C-2: Shoreline Degree SRAR Oiling	Low	Medium	High	The length of shoreline contaminated by at least 1 g/m ² was 67 mi	

For the Most Probable Discharge of 300 bbl, the socio-economic risk from potential releases of heavy fuel oil from the *Munger T. Ball* is summarized as listed below and indicated in the far-right column in Table 4-3:

- Water column resources – Low, because a relatively small area of water column would be impacted in important fishing grounds
- Water surface resources – Medium, because a moderate area of water surface would be impacted in offshore shipping lane areas. It should be noted that oil on the surface will not be continuous but rather be broken and patchy and in the form of sheens, tarballs, and streamers
- Shoreline resources – Low, because a moderate area of shoreline would be impacted in areas with high-value shoreline resources, and shoreline cleanup would mostly involve removal of tarballs

Table 4-3: Socio-economic risk factor ranks for the **Most Probable Discharge of 300 bbl** of heavy fuel oil from the *Munger T. Ball*.

Risk Factor	Risk Score			Explanation of Risk Score	Final Score
4A-1: Water Column Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
4A-2: Water Column Degree SRAR Oiling	Low	Medium	High	The mean volume of water contaminated above 1 ppb was 0.04 mi ² of the upper 33 feet of the water column	
4B-1: Water Surface Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Med
4B-2: Water Surface Degree SRAR Oiling	Low	Medium	High	The mean area of water contaminated above 0.01 g/m ² was 1,600 mi ²	
4C-1: Shoreline Probability SRAR Oiling	Low	Medium	High	N/A: Only available for modeled vessels	Low
4C-2: Shoreline Degree SRAR Oiling	Low	Medium	High	The length of shoreline contaminated by at least 1 g/m ² was 44 mi	

SECTION 5: OVERALL RISK ASSESSMENT AND RECOMMENDATIONS FOR ASSESSMENT, MONITORING, OR REMEDIATION

The overall risk assessment for the *Munger T. Ball* is comprised of a compilation of several components that reflect the best available knowledge about this particular site. Those components are reflected in the previous sections of this document and are:

- Vessel casualty information and how the site formation processes have worked on this particular vessel
- Ecological resources at risk
- Socio-economic resources at risk
- Other complicating factors (war graves, other hazardous cargo, etc.)

Table 5-1 summarizes the screening-level risk assessment scores for the different risk factors, as discussed in the previous sections. As noted in Sections 3 and 4, each of the ecological and socio-economic risk factors each has two components, probability and degree. Of those two, degree is given more weight in deciding the combined score for an individual factor, e.g., a high probability and medium degree score would result in a medium overall for that factor. Please note: The probability of oiling cannot be determined using the regression curves; probability can only be determined from the 200 model runs. Thus, the modeling results and regression curves for the *Norlindo* were used to estimate the values used in the risk scoring for the **degree of oiling only**

In order to make the scoring more uniform and replicable between wrecks, a value was assigned to each of the 7 criteria. This assessment has a total of 7 criteria (based on table 5-1) with 3 possible scores for each criteria (L, M, H). Each was assigned a point value of L=1, M=2, H=3. The total possible score is 21 points, and the minimum score is 7. The resulting category summaries are:

Low Priority	7-11
Medium Priority	12-14
High Priority	15-21

For the Worst Case Discharge, the *Munger T. Ball* scores Low with 11 points; for the Most Probable Discharge, the *Munger T. Ball* also scores Low with 10 points. Under the National Contingency Plan, the U.S. Coast Guard and the Regional Response Team have the primary authority and responsibility to plan, prepare for, and respond to oil spills in U.S. waters. Based on the technical review of available information, NOAA proposes the following recommendations for the *Munger T. Ball*. The final determination rests with the U.S. Coast Guard.

<i>Munger T. Ball</i>	Possible NOAA Recommendations
	Wreck should be considered for further assessment to determine the vessel condition, amount of oil onboard, and feasibility of oil removal action
	Location is unknown; Use surveys of opportunity to attempt to locate this vessel and gather more information on the vessel condition
	Conduct active monitoring to look for releases or changes in rates of releases
✓	Be noted in the Area Contingency Plans so that if a mystery spill is reported in the general area, this vessel could be investigated as a source
✓	Conduct outreach efforts with the technical and recreational dive community as well as commercial and recreational fishermen who frequent the area, to gain awareness of changes in the site

Table 5-1: Summary of risk factors for the *Munger T. Ball*.

Vessel Risk Factors		Data Quality Score	Comments	Risk Score	
Pollution Potential Factors	A1: Oil Volume (total bbl)	Medium	Maximum of 3,000 bbl, not reported to be leaking	Med	
	A2: Oil Type	High	Bunker fuel is heavy fuel oil, a Group IV oil type		
	B: Wreck Clearance	High	Vessel not reported as cleared		
	C1: Burning of the Ship	High	Significant fire was reported		
	C2: Oil on Water	High	Oil was reported on the water; amount is not known		
	D1: Nature of Casualty	High	Two torpedo detonations, machine gun fire		
	D2: Structural Breakup	High	Vessel remains in one contiguous piece		
Archaeological Assessment	Archaeological Assessment	High	Detailed sinking records and site reports of this ship exist, assessment is believed to be very accurate	Not Scored	
Operational Factors	Wreck Orientation	High	Resting on its starboard side	Not Scored	
	Depth	High	417 ft		
	Visual or Remote Sensing Confirmation of Site Condition	High	Location has been visited by divers		
	Other Hazardous Materials Onboard	High	No		
	Munitions Onboard	High	No		
	Gravesite (Civilian/Military)	High	Yes		
	Historical Protection Eligibility (NHPA/SMCA)	High	NHPA and possibly SMCA		
			WCD	Most Probable	
Ecological Resources	3A: Water Column Resources	High	Almost no water column impacts are likely	Low	Low
	3B: Water Surface Resources	High	Persistent tarballs could pose risks to sea turtles and marine birds over long distances, esp. in convergence zones	Med	Med
	3C: Shore Resources	High	Shoreline oiling risks are small	Low	Low
Socio-Economic Resources	4A: Water Column Resources	High	Relatively small area of water column could be impacted in important fishing grounds	Low	Low
	4B: Water Surface Resources	High	Moderate area of water surface could be impacted in offshore shipping lane areas	Med	Med
	4C: Shore Resources	High	Moderate area of shoreline could be impacted in areas with high-value shoreline resources, and shoreline cleanup would mostly involve removal of tarballs	Med	Low
Summary Risk Scores				11	10